FEDERAL AND STATE SINGLE AUDIT REPORTS

DECEMBER 31, 2021

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL
OVER COMPLIANCE AND SCHEDULES OF EXPENDITURES OF
FEDERAL AND STATE AWARDS AS REQUIRED BY
THE UNIFORM GUIDANCE, FEDERAL AVIATION ADMINISTRATION,
AND STATE SINGLE AUDIT GUIDELINES

To the Common Council City of La Crosse, Wisconsin

Report on Compliance for Each Major Federal, State, and PFC Program

Opinion on Each Major Federal and State Program and the Passenger Facility Charge Program

We have audited the City of La Crosse, Wisconsin's ("City") compliance with the types of compliance requirements described in the OMB Compliance Supplement, Passenger Facility Charge Audit Guide for Public Agencies, issued by the Federal Aviation Administration ("PFC Guide"), and State Single Audit Guidelines issued by the Wisconsin Department of Administration, that could have a direct and material effect on each of the City's major federal and state programs and the passenger facility charge program for the year ended December 31, 2021. The City's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs and its passenger facility charge program for the year ended December 31, 2021.

Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Passenger Facility Charge Audit Guide for Public Agencies, issued by the Federal Aviation Administration, and *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Our responsibilities under those standards, the Uniform Guidance, the PFC Audit Guide, and State single audit guidelines are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal and state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in
 order to design audit procedures that are appropriate in the circumstances and to test and
 report on internal control over compliance in accordance with the Uniform Guidance, but not for
 the purpose of expressing an opinion on the effectiveness of the City's internal control over
 compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Schedules of Expenditures of Federal and State Awards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of La Crosse, Wisconsin as of and for the year ended December 31, 2021, and have issued our report, thereon, dated September 20, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Schedule of Expenditures of Federal and State Awards, Federal Transit Administration Reconciliation, and Schedule of Passenger Facility Charges Collected and Expended are presented for purposes of additional analysis, as required by the Uniform Guidance, Passenger Facility Charge Audit Guide for Public Agencies, issued by the Federal Aviation Administration, and State Single Audit Guidelines, issued by the Wisconsin Department of Administration, and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

La Crosse, Wisconsin September 20, 2022

Hawkies Ash CPAS, LLP

CITY OF LA CROSSE, WISCONSINSCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS YEAR ENDED DECEMBER 31, 2021

GRANTOR AGENCY PASS-THROUGH AGENCY GRANT DESCRIPTION GRANT PERIOD AND NUMBER	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	PASSED THROUGH TO SUBRECIPIENTS	TOTAL FEDERAL EXPENDITURES	TOTAL STATE EXPENDITURES
U.S. DEPARTMENT OF COMMERCE Investments for Economic Development Facilities	11.300	N/A	<u>\$ -</u>	\$ 1,241,560	<u>\$ -</u>
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT CDGB - Entitlement Grant Cluster Community Development Block Grant COVID-19 - Community Development Block Grant Total CDBG - Entitlement Grant Cluster	14.218 14.218	N/A	278,417 287,748 566,165	945,767 343,602 1,289,369	<u> </u>
Home Investment Partnership Program TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT	14.239	N/A	566,165	341,279 1,630,648	<u>-</u>
U.S. DEPARTMENT OF JUSTICE Direct Programs OFFICE OF JUSTICE PROGRAMS COVID 19 - Coronavirus Emergency Supplemental Funding Program 2020-VD-BX-0045 1/20/20-1/31/22 Violence Against Women Formula Grant - DART Body Worn Camera Policy Grant Edward Byrne Memorial Justice Assistance Grant Program Bulletproof Vest Partnership Program Wisconsin Department of Justice Project Safe Neighborhood Grant 2019-PW-01-15805	16.034 16.588 16.835 16.738 16.607	2020-VD-BX-0045 2016-WE-AX-0049 2020-BC-BX-0030 2019-DJ-BX-0138 207348 2020-PW-01-16561		1,760 154,089 128,700 6,209 6,700	
TOTAL U.S. DEPARTMENT OF JUSTICE				301,421	
U.S. DEPARTMENT OF TRANSPORTATION Transit Cluster					
Federal Transit Administration Bus and Bus Facilities Program Bus and Bus Facilities Program Total 20.526	20.526 20.526	WI-2021-011-01 WI-2020-024-01		99,976 393,295 493,271	<u>-</u>
Wisconsin Department of Transportation American Rescue Plan Act 2021 Allocation	20.507	WI-2022-035-00	<u>-</u>	394,775	-
Federal Highway Administration Transit Cluster COVID-19 - Federal Transit Formula Grant COVID-19 - Federal Transit Formula Grant Federal Transit Formula/Section 9 Operational Assistance Grant Total Federal Highway Administration Transit Cluster Total Transit Cluster	20.507 20.507 20.507/395.104	COVID 19-WI-90-X931 COVID 19-MN-90-X292-00 WI-2021-013-01	- - - - - -	2,019,637 114,114 1,269,116 3,402,867 4,290,913	1,404,357 1,404,357 1,404,357

(Continued on page 6)

SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS - Continued YEAR ENDED DECEMBER 31, 2021

GRANTOR AGENCY PASS-THROUGH AGENCY GRANT DESCRIPTION GRANT PERIOD AND NUMBER	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	PASSED THROUGH TO SUBRECIPIENTS	TOTAL FEDERAL EXPENDITURES	TOTAL STATE EXPENDITURES
U.S. DEPARTMENT OF TRANSPORTATION - Continued					
Wisconsin Department of Transportation - Continued Small Community Air Service Development	20.930	DOT-OST-2017-0155-0031	<u>\$ -</u>	\$ 304,207	\$ -
Federal Aviation Administration COVID-19 - Airport Improvement Program	20.106	LSE-GLG-3-55-003-045-2020	-	343,576	-
Wisconsin Department of Administration Local Airport Development Total 20.106	20.106	N/A		31,070 374,646	
TOTAL U.S. DEPARTMENT OF TRANSPORTATION				4,969,766	1,404,357
<u>DEPARTMENT OF THE TREASURY</u> Wisconsin Department of Administration American Rescue Plan Act	21.019	N/A		188,653	
<u>U.S DEPARTMENT OF HEALTH AND HUMAN SERVICES</u> <u>Wisconsin Department of Health and Human Services</u> Children's Health Insurance Program - Lead Paint Grant	93.767	435100-G20-LEADSAFEPRO-12	<u>-</u>	85,028	
SMALL BUSINESS ADMINISTRATION COVID 19- Shuttered Venue Operators Grant SBAHQ21SV011358 SBAHQ21SV011358S1 TOTAL 59.075/SMALL BUSINESS ADMINISTRATION	59.075	SBAHQ21SV011358 SBAHQ21SV011358S1	<u>-</u>	1,919,629 959,814 2,879,443	<u>-</u>
U.S. DEPARTMENT OF HOMELAND SECURITIES WI Dept of Natural Resources Boating Safety Financial Assistance	97.012	N/A	<u>=</u>	3,506	
Federal Emergency Management Agency Assistance to Fire Fighters Fire Prevention and Safety Program Total 97.044	97.044 97.044	EMW-2018-FO-02792 EMW-2019-FP-00115	- 	78,173 104,762 182,935	
WI Dept of Military Affairs Disaster Grants - Public assistance	465.305	PA-05-WI-4402-PW-00075	_	_	41,043
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITIES				186,441	41,043

(Continued on page 7)

SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS - Continued YEAR ENDED DECEMBER 31, 2021

GRANTOR AGENCY PASS-THROUGH AGENCY GRANT DESCRIPTION GRANT PERIOD AND NUMBER	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	PASSED THROUGH TO SUBRECIPIENTS	TOTAL FEDERAL EXPENDITURES	TOTAL STATE EXPENDITURES
WISCONSIN DEPARTMENT OF NATURAL RESOURCES					
Recreation Boating Facilities	370.573	RBF-1750/RBF-1715	\$ -	\$ -	\$ 4,033
Boating Enforcement	370.550	N/A	-	-	7,222
RU Recycling Grant	370.587	N/A	-	=	25,000
RU Recycling Grant	370.670	N/A	-	-	168,156
RU Consolidation Grant	370.673	N/A	=	-	13,444
TOTAL WISCONSIN DEPARTMENT OF NATURAL RESOURCES				<u> </u>	217,855
WISCONSIN DEPARTMENT OF JUSTICE					
Drug Trafficking Response Grant	455.208	2021-DT-01-16005			3,272
TOTAL AWARDS			\$ 566,165	\$ 11,482,960	\$ 1,666,527

NOTE 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of La Crosse, Wisconsin and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the presentation of, the financial statements.

NOTE 2 - Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. City of La Crosse, Wisconsin has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 3 - Disclosure of Other Forms of Assistance

The City of La Crosse, Wisconsin received no federal awards of non-monetary assistance that are required to be disclosed for the year end December 31, 2021.

The City of La Crosse, Wisconsin had no federal loans or loan guarantees required to be disclosed for the year ended December 31, 2021.

CITY OF LA CROSSE, WISCONSINSCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 2021

Section I - Summary of Auditors' Results

Financial Statements					
Type of auditors' report issued:		Unmod	lified		
Internal control over financial rep	oorting:				
Material weakness(es) identi	fied?	X	Yes		No
Significant deficiency(ies) ide considered to be material we			Yes	X	None reported
Noncompliance material to finance	cial statements noted?		Yes	X	No
Federal Awards					
Internal control over major federa	al and state programs:				
Material weakness(es) identified	fied?		Yes	X	No
Significant deficiency(ies) ide considered to be material we			Yes	X	None reported
Type of auditors' report issued o	n compliance for major programs:	Unmodi	fied		
Any audit findings disclosed that reported in accordance with			_Yes	X	No
Identification of federal major pro	ograms:				
Assistance Listing Numbers	Name of Federal Program/Cluste	<u>er</u>			
11.300 20.106 20.507/20.526 59.075	Investments for Economic Development Improvement Program Federal Transit Cluster Shuttered Venue Operators Gran		acilities		
Identification of state major progr	ram:				
395.104	Section 9 Operational Assistance	e Grant			
Dollar threshold used to distingu Type A and Type B federal Type A and Type B state p	and state programs:	\$750,00 \$250,00			
Auditee qualified as low-risk aud	itee?		Yes _	<u> </u>	No

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued DECEMBER 31, 2021

Section II - Financial Statement Findings

2021-001 - Material Audit Adjustments

Program: City-wide

Criteria: Generally accepted accounting principles

<u>Condition</u>: Material audit adjustments were required to prevent the City's financial statements from

being materially misstated.

Questioned Costs: Not applicable.

Context: Internal controls did not identify that adjustments should be recorded.

Effect: This weakness could result in undetected errors and irregularities and misstated interim

financial reports.

Information: Systematic problem.

Prior Year Finding: Prior year finding 2020-001.

<u>Recommendation</u>: Improve the City's financial reporting internal controls to prevent these types of adjustments from occurring in the future. Document which accounting procedures are needed to be completed on a recurring basis to detect material adjustments.

<u>Management's Response</u>: The City will incorporate financial reporting internal controls to detect material adjustments, prevent materially misstated financial statements and increase the accuracy of the interim financial reports used by management.

Section III - Federal Award Findings and Questioned Costs - None

Section IV - Other Findings and Questioned Costs - None

Section V - Status of Prior Year Findings

2020-001 - Material Audit Adjustments - Repeated for 2021

2020-002 - Account Reconciliations - Cleared for 2021

2020-003 - ATM Cash - Cleared for 2021

2020-004 - PFC Cash and Interest Allocation - Cleared for 2021

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued DECEMBER 31, 2021

Section VI - Other Issues

5.

Date of report

1. Does the auditors' report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to No continue as a going concern? 2. Does the audit report show audit issues (i.e., material non-compliance, non-material non-compliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the State Single Audit Guidelines Department of Health and Human Services No Department of Workforce Development No Department of Corrections N/A Section VI - Other Issues - Continued 3. Was a Management Letter or other document conveying audit comments issued as a result of this audit? (Yes/No) 4. Name and signature of partner Monica Hauser, CPA

Partner

September 20, 2022

FEDERAL TRANSIT ADMINISTRATION RECONCILIATION YEAR ENDED DECEMBER 31, 2021

ACCRUED BASIS REVENUE PER FINANCIAL STATEMENT/SINGLE AUDIT

Damag Dividen Intergo Transfe Other in	vernmental grants er from other funds	\$ 401,032 7,429 55,848 4,125,717 800,925 36,288 436,349
	REVENUE PER FINANCIAL STATEMENT/SINGLE AUDIT	5,863,588
Less:	Other revenue (contra expense)	7,429
	REVENUE PER NTD REPORT	<u>\$ 5,856,159</u>
Expens	ses per single audit	\$ 5,863,588
Add:	Depreciation expense Loss on fixed assets	759,512 217,812
	EXPENSES PER FINANCIAL STATEMENT	6,840,912
Less:	Contra expenses	7,429
	EXPENSES PER NTD REPORT	<u>\$ 6,833,483</u>

SCHEDULE OF PASSENGER FACILITY CHARGES COLLECTED AND EXPENDED YEAR ENDED DECEMBER 31, 2021

In accordance with the "Passenger Facility Charge Audit Compliance and Reporting Guide for Public Agencies", issued by the Federal Aviation Administration, the Passenger Facility Charges (PFC) program of the La Crosse Municipal Airport (LSE) has been included in the City of La Crosse's federal single audit. The following is a detailed schedule of PFC Collected and Expended:

		ACTUAL
BALANCE OF UNLIQUIDATED PFC REVENUE AS OF JANUARY 1, 2021		\$ 386,151
REVENUE		
PFC collected		327,088
Interest earned		2,941
TOTAL REVENUE		330,029
EVERNETURES	BUDGET	
EXPENDITURES Planning studios	\$ 31,192	
Planning studies Runway safety project	\$ 31,192 29,253	-
Security access system	15,213	
Taxiway safety improvements	80,351	_
Runway safety improvements	63,244	-
Land acquisitions	174,117	-
ARFF building and other safety items	94,695	-
ARFF vehicle replacement	16,134	-
PFC administrative costs	418,954	-
Snow removal equipment	2,944,642	-
Pavement evaluation and management system Airfield sealcoating	10,259 64,507	-
Reconstruct runway 18/36 Phase I	144,454	-
Construct airport entrance sign	29,987	_
Reconstruct runway 18/36 Phases II & III	323,461	-
Approach lighting system	72,195	-
Airport master plan update	226,436	716
Ground level passenger loading bridges	48,161	-
Environmental assessment	100,000	-
Reconstruction of runway 13/31	38,844	-
Baggage handling system Airport electrical upgrades - Phase I	400,000 44,500	-
Terminal development	75,000	-
Reconstruct taxiway B and east apron	70,027	-
Airfield electrical improvements	26,922	_
Aircraft rescue/firefighting	500,000	-
Taxiway G, H, F Reconstruction	380,000	-
Taxiway A Reconstruction, Phase I & II	49,026	-
Land use compatibility plan	115,000	-
Security enhancements	10,857	-
Non revenue producing parking lot	56,272	-
Access road reconstruction Reconstruct perimeter road	691,288 69,234	-
Extension of Taxiway F	356,299	-
Runway 3/36 Reconfiguration	81,091	-
Mobile ADA lift	41,327	-
Commercial terminal bldg upgrades	4,983	-
Finger print equipment	7,605	-
Runway 18/36 pavement maintenance	71,240	-
Commercial terminal Bldg Upgrades-PH II	129,657	-
Commercial terminal Bldg Upgrades-PH III	3,715,313	434,300
Emergency Radio System Upgrade Acquire Land for Runway Protection Zone	236,000 65,000	-
Wildlife Hazard assessment Management	1,849	-
Runway Lighting Rehab	70,000	2,773
Taxiway Lighting Rehab	100,000	530
Taxiway F Pavement Rehab	35,681	-
Perimeter Gate/Fencing Replacement	156,050	303
Terminal Apron Expansion & Rehab	150,000	-
Roof Rehabilitation, SRE Building	105,505	
TOTAL EXPENDITURES	<u>\$ 12,741,825</u>	438,622
BALANCE OF UNLIQUIDATED PFC REVENUE AS OF DECEMBER 31, 2021		\$ 277,558