

May 11, 2023

PROJECT PLAN AMENDMENT [DRAFT]

# City of La Crosse, Wisconsin

## Tax Incremental District No. 10



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**BUILDING COMMUNITIES. IT'S WHAT WE DO.**

## KEY DATES

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|---|-----------------------|
| Organizational Joint Review Board Meeting Held: | Scheduled for May 30  |
| Public Hearing Held:                            | Scheduled for May 30  |
| Approval by Plan Commission:                    | Scheduled for May 30  |
| Adoption by Common Council:                     | Scheduled for July 13 |
| Approval by the Joint Review Board:             | TBD                   |

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# SECTION 1:

## Executive Summary

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### DESCRIPTION OF DISTRICT

Tax Incremental District (“TID”) No. 10 (the “District”) is a blighted area district created on June 12, 2003. The District was created to:

- Provide a financing tool to assist with redevelopment of the Park Plaza and adjacent property on Barron Island.

The District was previously amended in 2005 to add projects and territory.

### Purpose of Amendment

The purpose of this amendment, referred to hereinafter as the Plan, the Amendment, or the Plan Amendment, is to:

- Amend the categories, locations or amount of project costs to be made as permitted under Wis. Stat. § 66.1105(4)(h)1. (“Project”).

### Estimated Total Project Cost Expenditures

The City anticipates making total expenditures of approximately \$1,250,000 (“Project Costs”) to undertake the projects listed in this Plan Amendment. Project Costs include an estimated \$400,000 for water system improvements, \$100,000 for lighting improvements, and \$850,000 for surface parking improvements, which may occur on City-owned property, including parks.

### Incremental Valuation

The City does not anticipate any new development as a result of implement this Plan Amendment.

### Expected Termination of District

Based on the Economic Feasibility Study located within Section 9 of this Plan, the City anticipates that the District will generate sufficient tax increment to pay all Project Costs within 26 (2028) of its allowable 27 years.

### Summary of Findings

As required by Wis. Stat. § 66.1105, and as documented in this Plan and the exhibits contained and referenced herein, the following findings are made:

1. That “but for” the creation of this District, the development projected to occur as detailed in this Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the City. In reaching this determination, the City has considered:

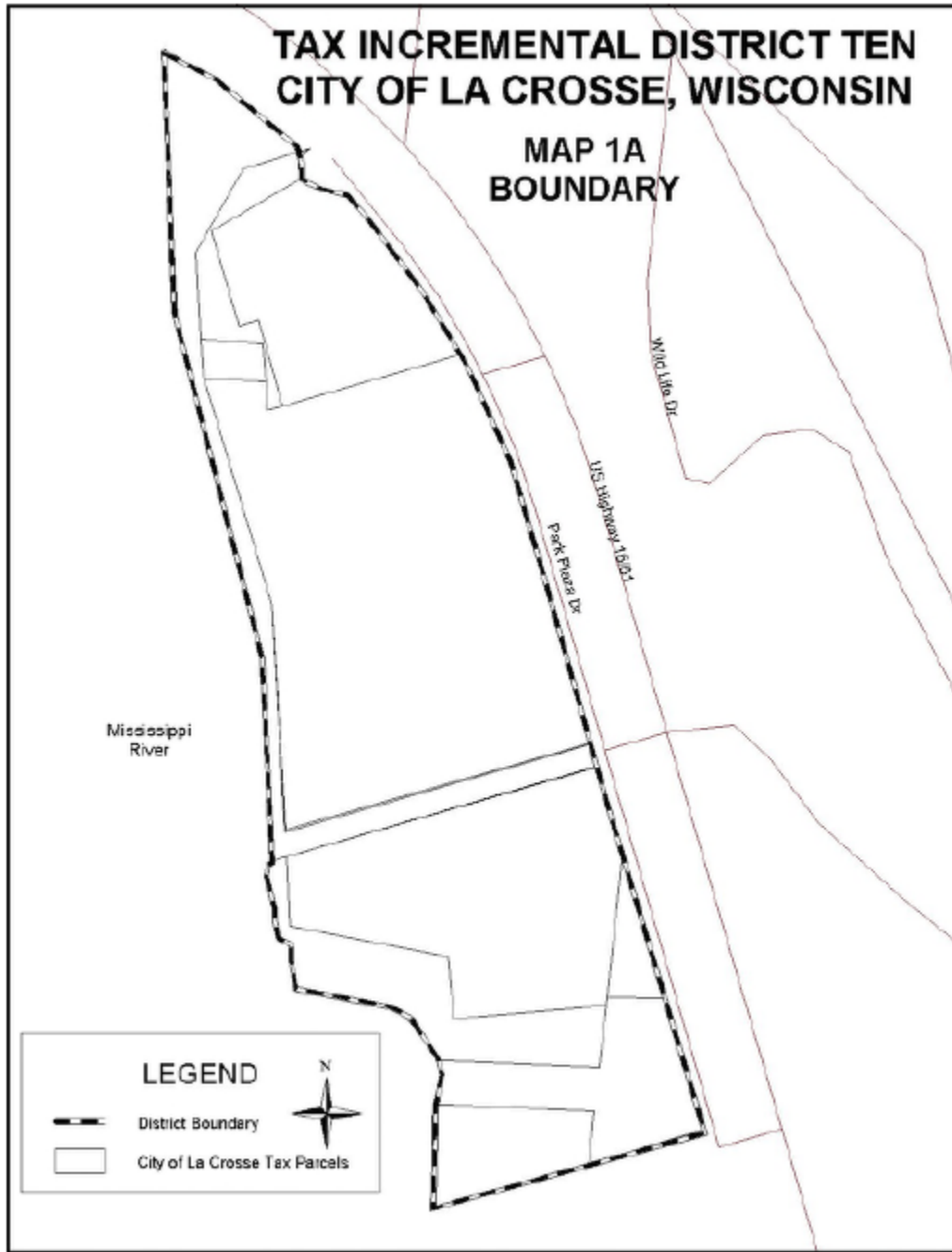
The substantial investment needed to provide the public infrastructure necessary to allow for (re)development within the District. Absent the use of tax incremental financing, the City is unable to fully fund this program of infrastructure improvements.

2. **The economic benefits of the District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements.**
3. **The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions.** As required by Wis. Stat. § 66.1105(4)(i)4., a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been prepared and can be found in this Plan. However, because the Project would not occur without the use of tax incremental financing, these tax increments would not be paid but for creation of the District. Accordingly, the City finds that the benefits expected to be realized as set forth in this Plan outweigh the value of the tax increments to be invested in the Project.
4. The boundaries of the District are not being amended.
5. The Project Costs relate directly to the elimination of blight in the District, consistent with the purpose for which the District is created.
6. Improvements to be made in the District are likely to significantly enhance the value of substantially all of the other real property in the District.
7. The Plan for the District is feasible and is in conformity with the Master Plan of the City.
8. The City estimates that less than 35% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wis. Stat. § 66.1105(5)(b).

## SECTION 2: Map of Current District Boundary

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A map identifying the current boundaries of the District is found below. The District's boundaries are not being amended.



## **SECTION 3:**

### **Map Showing Existing Uses and Conditions**

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The District's boundaries are not being amended. The "Map Showing Existing Uses and Conditions" included within the District's amended Project Plan dated March 10, 2005 remains unchanged and is incorporated by reference as part of this Plan Amendment.

## **SECTION 4: Equalized Value Test**

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No territory will be added to the District. Demonstration of compliance with the equalized value test is not required for this Plan Amendment.

## **SECTION 5:**

### **Statement Listing the Kind, Number and Location of All Proposed Public Works or Improvements Within the District**

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Project Costs are any expenditure made, estimated to be made, or monetary obligations incurred or estimated to be incurred as outlined in this Plan. Project Costs will be diminished by any income, special assessments or other revenues, including user fees or charges, other than tax increments, received or reasonably expected to be received in connection with the implementation of the Plan. If Project Costs incurred benefit territory outside the District, a proportionate share of the cost is not a Project Cost. Costs identified in this Plan are preliminary estimates made prior to design considerations and are subject to change after planning, design and construction is completed.

With all Project Costs, the costs of engineering, design, survey, inspection, materials, construction, restoring property to its original condition, apparatus necessary for public works, legal and other consultant fees, testing, environmental studies, permits, updating ordinances and plans, judgments or claims for damages and other expenses are included as Project Costs. The map found in Section 7 of this Plan along with the Detailed List of Project Costs found in Section 8 provide additional information as to the kind, number and location of potential Project Costs.

The “Statement of Kind, Number and Location of Proposed Public Works and Other Projects” set forth in the original District Project Plan approved on June 12, 2003 and its subsequent amendment approved on March 10, 2005 is amended to add the following Project Costs that the City has made, expects to make, or may need to make, in conjunction with the implementation of the District’s Plan or this Plan Amendment.

## **Property, Right-of-Way and Easement Acquisition**

### **Property Acquisition for Development**

To promote and facilitate development the City may acquire property within the District. The cost of property acquired, and any costs associated with the transaction, are eligible Project Costs. Following acquisition, other Project Costs within the categories detailed in this Section may be incurred to make the property suitable for development. Any revenue received by the City from the sale of property acquired pursuant to the execution of this Plan will be used to reduce the total project costs of the District. If total Project Costs incurred by the City to acquire property and make it suitable for development exceed the revenues or other consideration received from the sale or lease of that property, the net amount shall be considered “real property assembly costs” as defined in Wis. Stat. § 66.1105(2)(f)1.c., and subject to recovery as an eligible Project Cost.

### **Property Acquisition for Conservancy**

To promote the objectives of this Plan, the City may acquire property within the District that it will designate for conservancy. These conservancy objectives include: preserving historic resources or sensitive natural features; protection of scenic and historic views; maintaining habitat for wildlife; maintaining adequate open space; reduction of erosion and sedimentation by preserving existing vegetation; and providing adequate areas for management of stormwater. The cost of property acquired for conservancy, and any costs associated with the transaction, are eligible Project Costs.

### **Acquisition of Rights-of-Way**

The City may need to acquire property to allow for installation of streets, driveways, sidewalks, utilities, stormwater management practices and other public infrastructure. Costs incurred by the City to identify, negotiate and acquire rights-of-way are eligible Project Costs.

### **Acquisition of Easements**

The City may need to acquire temporary or permanent easements to allow for installation and maintenance of streets, driveways, sidewalks, utilities, stormwater management practices and other public infrastructure. Costs incurred by the City to identify, negotiate and acquire easement rights are eligible Project Costs.



### **Relocation Costs**

If relocation expenses are incurred in conjunction with the acquisition of property, those expenses are eligible Project Costs. These costs may include but are not limited to: preparation of a relocation plan; allocations of staff time; legal fees; publication of notices; obtaining appraisals; and payment of relocation benefits as required by Wis. Stat. Chapter 32 and Wis. Admin. Code ADM 92.

### **Site Preparation Activities**

#### **Environmental Audits and Remediation**

If it becomes necessary to evaluate any land or improvement within the District, any cost incurred by the City related to environmental audits, testing, and remediation are eligible Project Costs.

#### **Demolition**

To make sites suitable for development, the City may incur costs related to demolition and removal of structures or other land improvements, to include abandonment of wells or other existing utility services.

#### **Site Grading**

Land within the District may require grading to make it suitable for development, to provide access, and to control stormwater runoff. The City may need to remove and dispose of excess material, or bring in fill material to provide for proper site elevations. Expenses incurred by the City for site grading are eligible Project Costs.

### **Utilities**

#### **Sanitary Sewer System Improvements**

To allow development to occur, the City may need to construct, alter, rebuild or expand sanitary sewer infrastructure within the District. Eligible Project Costs include, but are not limited to, construction, alteration, rebuilding or expansion of: collection mains; manholes and cleanouts; service laterals; force mains; interceptor sewers; pumping stations; lift stations; wastewater treatment facilities; and all related appurtenances. To the extent sanitary sewer projects undertaken within the District provide direct benefit to land outside of the District, the City will make an allocation of costs based on such benefit. Those costs corresponding to the benefit allocated to land within the District, and necessitated by the implementation of the Project Plan, are eligible Project Costs. Implementation of the Project Plan may also require that the City

construct, alter, rebuild or expand sanitary sewer infrastructure located outside of the District. That portion of the costs of sanitary sewer system projects undertaken outside the District which are necessitated by the implementation of the Project Plan are eligible Project Costs.

### **Water System Improvements**

To allow development to occur, the City may need to construct, alter, rebuild or expand water system infrastructure within the District. Eligible Project Costs include, but are not limited to, construction, alteration, rebuilding or expansion of: distribution mains; manholes and valves; hydrants; service laterals; pumping stations; wells; water treatment facilities; storage tanks and reservoirs; and all related appurtenances. To the extent water system projects undertaken within the District provide direct benefit to land outside of the District, the City will make an allocation of costs based on such benefit. Those costs corresponding to the benefit allocated to land within the District, and necessitated by the implementation of the Project Plan, are eligible Project Costs. Implementation of the Project Plan may also require that the City construct, alter, rebuild or expand water system infrastructure located outside of the District. That portion of the costs of water system projects undertaken outside the District which are necessitated by the implementation of the Project Plan are eligible Project Costs.

### **Stormwater Management System Improvements**

Development within the District will cause stormwater runoff. To manage this stormwater runoff, the City may need to construct, alter, rebuild or expand stormwater management infrastructure within the District. Eligible Project Costs include, but are not limited to, construction, alteration, rebuilding or expansion of: stormwater collection mains; inlets, manholes and valves; service laterals; ditches; culvert pipes; box culverts; bridges; stabilization of stream and river banks; and infiltration, filtration and detention Best Management Practices (BMP's). To the extent stormwater management system projects undertaken within the District provide direct benefit to land outside of the District, the City will make an allocation of costs based on such benefit. Those costs corresponding to the benefit allocated to land within the District, and necessitated by the implementation of the Project Plan, are eligible Project Costs. Implementation of the Project Plan may also require that the City construct, alter, rebuild or expand stormwater management infrastructure located outside of the District. That portion of the costs of stormwater management system projects undertaken outside the District which are necessitated by the implementation of the Project Plan are eligible Project Costs.

### **Electric Service**

To create sites suitable for development, the City may incur costs to provide, relocate or upgrade electric services. Relocation may require abandonment and removal of existing poles or towers, installation of new poles or towers, or burying of overhead electric lines. Costs incurred by the City to undertake this work are eligible Project Costs.

### **Gas Service**

To create sites suitable for development, the City may incur costs to provide, relocate or upgrade gas mains and services. Costs incurred by the City to undertake this work are eligible Project Costs.

### **Communications Infrastructure**

To create sites suitable for development, the City may incur costs to provide, relocate or upgrade infrastructure required for voice and data communications, including, but not limited to: telephone lines, cable lines and fiber optic cable. Costs incurred by the City to undertake this work are eligible Project Costs.

### **Streets and Streetscape**

#### **Street Improvements**

To allow development to occur, the City may need to construct or reconstruct streets, highways, alleys, access drives and parking areas. Eligible Project Costs include, but are not limited to: excavation; removal or placement of fill; construction of road base; asphalt or concrete paving or repaving; installation of curb and gutter; installation of sidewalks and bicycle lanes; installation of culverts, box culverts and bridges; rail crossings and signals; utility relocation, to include burying overhead utility lines; street lighting; installation of traffic control signage and traffic signals; pavement marking; right-of-way restoration; installation of retaining walls; and installation of fences, berms, and landscaping.

#### **Streetscaping and Landscaping**

To attract development consistent with the objectives of this Plan, the City may install amenities to enhance development sites, rights-of-way and other public spaces. These amenities include but are not limited to: landscaping; lighting of streets, sidewalks, parking areas and public areas; installation of planters, benches, clocks, tree rings, trash receptacles and similar items; and installation of brick or other decorative walks, terraces and street crossings. These and any other similar amenities installed by the City are eligible Project Costs.

## **Community Development**

### **Cash Grants (Development Incentives)**

The City may enter into agreements with property owners, lessees, or developers of land located within the District for sharing costs to encourage the desired kind of improvements and assure tax base is generated sufficient to recover Project Costs. No cash grants will be provided until the City executes a developer agreement with the recipient of the cash grant. Any payments of cash grants made by the City are eligible Project Costs.

### **Contribution to Redevelopment Authority (RDA)**

As provided for in Wis. Stat. § 66.1105(2)(f)1.h and Wis. Stat. § 66.1333(13), the City may provide funds to its RDA to be used for administration, planning operations, and capital costs, including but not limited to real property acquisition, related to the purposes for which it was established in furtherance of any redevelopment or urban renewal project. Funds provided to the RDA for this purpose are eligible Project Costs.

### **Revolving Loan/Grant Program (Development Incentives)**

To encourage private development consistent with the objectives of this Plan, the City, through its RDA, may provide loans or grants to eligible property owners in the District. Eligible improvements will be those that are likely to improve the value of the property, enhance the visual appearance of the property and surrounding area, correct safety deficiencies, or as otherwise specified by the RDA in the program manual. Any funds returned to the RDA from the repayment of loans made are not considered revenues to the District and will not be used to offset District Project Costs. Instead, these funds may be placed into a revolving fund and will continue to be used for the program purposes stated above. Any funds provided to the RDA for purposes of implementing this program are considered eligible Project Costs.

## **Miscellaneous**

### **Projects Outside the Tax Increment District**

Pursuant to Wis. Stat. § 66.1105(2)(f)1.n, the City may undertake projects within territory located within one-half mile of the boundary of the District provided that: 1) the project area is located within the City's corporate boundaries; and 2) the projects are approved by the Joint Review Board. The cost of projects completed outside the District pursuant to this section are eligible project costs, and may include any project cost that would otherwise be eligible if

undertaken within the District. The City intends to make the following project cost expenditures outside the District:

|                              |                    |
|------------------------------|--------------------|
| Water System Improvements    | \$400,000          |
| Lighting Improvements        | \$100,000          |
| Surface Parking Improvements | <u>\$750,000</u>   |
| <b>Total</b>                 | <b>\$1,250,000</b> |

**Professional Service and Organizational Costs**

The costs of professional services rendered, and other costs incurred, in relation to the creation, administration and termination of the District, and the undertaking of the projects contained within this Plan, are eligible Project Costs. Professional services include but are not limited to: architectural; environmental; planning; engineering; legal; audit; financial; and the costs of informing the public with respect to the creation of the District and the implementation of the Plan.

**Administrative Costs**

The City may charge to the District as eligible Project Costs reasonable allocations of administrative costs, including, but not limited to, employee salaries. Costs allocated will bear a direct connection to the time spent by City employees relating to the implementation of the Plan.

**Financing Costs**

Interest expense, debt issuance expenses, redemption premiums, and any other fees and costs incurred in conjunction with obtaining financing for projects undertaken under this Plan are eligible Project Costs.

**SECTION 6:**  
**Map Showing Proposed Improvements and Uses**

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Land uses throughout the District remain unchanged as a result of this Plan Amendment. The location of proposed improvements are displayed in the map on the following page. These costs are outside of, but within ½ mile of the District’s boundaries.



# SECTION 7:

## Detailed List of Estimated Project Costs

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The following list identifies the Project Costs that the City has made, expects to make, or may need to make in conjunction with the implementation of the District’s Plan or this Plan Amendment. All projects identified and related costs reflect the best estimates available as of the date of preparation of this Plan Amendment. All costs are preliminary estimates and may increase or decrease. Certain Project Costs listed may become unnecessary, and other Project Costs not currently identified may need to be made. (Section 6 details the general categories of eligible Project Costs). Changes in Project Cost totals or the types of Project Costs to be incurred will not require that this Plan be amended. This Plan is not meant to be a budget nor an appropriation of funds for specific Project Costs, but a framework within which to manage Project Costs.

|                              |                    |
|------------------------------|--------------------|
| Water System Improvements    | \$400,000          |
| Lighting Improvements        | \$100,000          |
| Surface Parking Improvements | <u>\$750,000</u>   |
| <b>Total</b>                 | <b>\$1,250,000</b> |

# SECTION 8: Economic Feasibility Study, Description of the Methods of Financing Estimated Project Costs and the Time When Related Costs or Monetary Obligations are to be Incurred

This Section includes an updated forecast of the valuation increases expected within the District, the associated tax increment collections, a summary of how remaining Project Costs would be financed, and a projected cash flow demonstrating that the District remains economically feasible.

## Key Assumptions

No additional development is anticipated as a result of this Plan Amendment. Assuming the City’s current equalized TID Interim tax rate of \$23.38 per thousand of equalized value, and no economic appreciation or depreciation, the District would generate \$3,211,496 in incremental tax revenue over the 27-year term of the District as shown in Table 1.

**Table 1 – Tax Increment Projection Worksheet**

| Tax Increment District No. 10 (Park Plaza / Barron Field) |               |                |                     |  |              |                           |               |
|---|---------------|----------------|---------------------|--|--------------|---------------------------|---------------|
| Tax Increment Projection Worksheet                        |               |                |                     |  |              |                           |               |
| Type of District  | Blighted Area |                |                     | Actual Base Value                              | 2,540,100    |                           |               |
| Actual Creation Date                                      | 6/12/2003     |                |                     | Pre-Amendment Base Value (Actual)              | N/A          |                           |               |
| Valuation Date  | Jan. 1, 2003  |                |                     | Property Appreciation Factor                   | 0.00%        |                           |               |
| Maximum Life (In Years)                                   | 27            |                |                     | Current Tax Rate (Per \$1,000 EV)              | 23.38        |                           |               |
| Expenditure Period (In Years)                             | 22            |                |                     | Tax Rate Adjustment Factor (Next 2 Years)      | 0.00%        |                           |               |
| Revenue Periods/Final Rev Year                            | 27   2031     |                |                     | Tax Rate Adjustment Factor (Following 2 Years) | 0.00%        |                           |               |
| End of Expenditure Period                                 | 6/12/2025     |                |                     | Tax Rate Adjustment Factor (Thereafter)        | 0.00%        |                           |               |
| Latest Termination Date                                   | 6/12/2030     |                |                     | Discount Rate 1 for NPV Calculation            | N/A          |                           |               |
| Eligible for Extension/No. of Years                       | Yes   4       |                |                     | Discount Rate 2 for NPV Calculation            | N/A          |                           |               |
| Eligible Recipient District                               | Yes           |                |                     |  |              |                           |               |
| Construction Year   | Value Added   | Valuation Year | Inflation Increment | Valuation Increment                            | Revenue Year | Tax Rate                  | Tax Increment |
| 1 2020  | 0             | 2021           | 0                   | 12,889,700                                     | 2022         | 23.38                     | 301,342       |
| 2 2021  | 0             | 2022           | 0                   | 13,831,100                                     | 2023         | 23.38                     | 323,350       |
| 3 2022  | 0             | 2023           | 0                   | 13,831,100                                     | 2024         | 23.38                     | 323,350       |
| 4 2023  | 0             | 2024           | 0                   | 13,831,100                                     | 2025         | 23.38                     | 323,350       |
| 5 2024  | 0             | 2025           | 0                   | 13,831,100                                     | 2026         | 23.38                     | 323,350       |
| 6 2025  | 0             | 2026           | 0                   | 13,831,100                                     | 2027         | 23.38                     | 323,350       |
| 7 2026  | 0             | 2027           | 0                   | 13,831,100                                     | 2028         | 23.38                     | 323,350       |
| 8 2027  | 0             | 2028           | 0                   | 13,831,100                                     | 2029         | 23.38                     | 323,350       |
| 9 2028  | 0             | 2029           | 0                   | 13,831,100                                     | 2030         | 23.38                     | 323,350       |
| 10 2029   | 0             | 2030           | 0                   | 13,831,100                                     | 2031         | 23.38                     | 323,350       |
|   |               |                |                     |  |              | Future Value of Increment | 3,211,496     |



## Financing and Implementation

The City anticipates funding the costs set forth in this Plan Amendment with a combination of available cash resources of the District, and an advance from another City fund that will be repaid with surplus tax increment.

Based on the Project Cost expenditures as included within the cash flow exhibit (Table 2), the District is projected to accumulate sufficient funds by the year 2028 to pay off all Project cost liabilities and obligations. The projected closure is based on the various assumptions noted in this Plan and will vary dependent on actual Project Costs incurred and the actual amount of tax increments collected.

### Table 2 - Cash Flow

|   |                  |                      |               |                    |                        |                      |                  |                |                    |                    | <u>As of Dec. 31, 2021:</u>               |                        |               |
|---|------------------|----------------------|---------------|--------------------|------------------------|----------------------|------------------|----------------|--------------------|--------------------|---|------------------------|---------------|
| Tax Increment District No. 10 (Park Plaza / Barron Field) |                  |                      |               |                    |                        |                      |                  |                |                    |                    | Cash and Investments:                     |                        | \$0 (A)       |
| Cash Flow Pro Forma                                       |                  |                      |               |                    |                        |                      |                  |                |                    |                    | Future Debt Service Requirements:         |                        | \$2,901 (B)   |
|   |                  |                      |               |                    |                        |                      |                  |                |                    |                    | Advances from Other Funds (General Fund): |                        | \$202,364 (C) |
| Year  | Revenues         |                      |               |                    | Expenditures           |                      |                  |                |                    | Balances           |   |                        | Year          |
|   | Tax Increments   | Exempt Computer Aids | Other Revenue | Total Revenues (D) | Debt Service Transfers | Allocation to County | Other Exp.       | Admin          | Total Expenses (E) | Annual (F) (D - E) | Cumulative (G)                            | Future Deb Service (H) |               |
| 2022  | 301,342          | 0                    |               | 301,342            | 2,901                  | 45.00%               |                  | 10,000         | 131,879            | 169,463            | 371,827                                   | 0                      | 2022          |
| 2023  | 323,350          | 0                    |               | 323,350            |                        | 118,978              |                  | 10,000         | 128,978            | 194,372            | 566,199                                   | 0                      | 2023          |
| 2024  | 323,350          | 0                    |               | 323,350            |                        | 118,978              | 1,250,000        | 10,000         | 1,378,978          | (1,055,628)        | (489,428)                                 | 0                      | 2024          |
| 2025  | 323,350          | 0                    |               | 323,350            |                        | 118,978              |                  | 10,000         | 128,978            | 194,372            | (295,056)                                 | 0                      | 2025          |
| 2026  | 323,350          | 0                    |               | 323,350            |                        | 118,978              |                  | 10,000         | 128,978            | 194,372            | (100,683)                                 | 0                      | 2026          |
| 2027  | 323,350          | 0                    |               | 323,350            |                        | 118,978              |                  | 10,000         | 128,978            | 194,372            | 93,689                                    | 0                      | 2027          |
| 2028  | 323,350          | 0                    |               | 323,350            |                        | 113,121              |                  | 10,000         | 123,121            | 200,229            | 293,918                                   | 0                      | 2028          |
| 2029  | 323,350          | 0                    |               | 323,350            |                        |                      |                  | 10,000         | 10,000             | 313,350            | 607,269                                   | 0                      | 2029          |
| 2030  | 323,350          | 0                    |               | 323,350            |                        |                      |                  | 10,000         | 10,000             | 313,350            | 920,619                                   | 0                      | 2030          |
| 2031  | 323,350          | 0                    |               | 323,350            |                        |                      |                  | 10,000         | 10,000             | 313,350            | 1,233,970                                 | 0                      | 2031          |
| <b>Total</b>  | <b>3,211,496</b> | <b>0</b>             | <b>0</b>      | <b>3,211,496</b>   | <b>2,901</b>           | <b>826,989</b>       | <b>1,250,000</b> | <b>100,000</b> | <b>2,159,890</b>   |                    |   |                        |               |

**NOTES:**

- Cumulative Balance includes existing Cash and Investments plus annual excess cash flow
- Debt Service Transfers reduce Future Debt Service Requirements
- City shall transfer an allocable share of revenues to La Crosse County as development partner, which percentage is (re)calculated annually based on actual expenditures

**Final Balance (G - C): 1,031,606**

## **SECTION 9:**

### **Annexed Property**

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A tax incremental district cannot include annexed territory unless at least three years have elapsed since the annexation, or certain other requirements are met. No territory is being added to the District as part of this Plan Amendment.

## **SECTION 10:**

### **Estimate of Property to be Devoted to Retail Business**

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Pursuant to Wis. Stat. § 66.1105(5)(b), the City estimates that less than 35% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period.

## **SECTION 11:**

### **Proposed Changes of Zoning Ordinances, Master Plan, Map, Building Codes and City Ordinances**

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#### **Zoning Ordinances**

The proposed Plan Amendment is in general conformance with the City's current zoning ordinances. Individual properties may require rezoning at the time of development.

#### **Master (Comprehensive) Plan and Map**

The proposed Plan Amendment is in general conformance with the City's Comprehensive Plan identifying the area as appropriate for redevelopment.

#### **Building Codes and Ordinances**

Development within the District will be required to conform to State Building Codes and will be subject to the City's permitting and inspection procedures. The proposed Plan Amendment conforms to all relevant State and local ordinances, plans, and codes. No changes to the existing regulations are proposed or needed.

## **SECTION 12:**

### **Statement of the Proposed Method for the Relocation of any Persons to be Displaced**

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Should the continued implementation of this Plan require relocation of individuals or business operations, relocations will be handled in compliance with Wis. Stat. Chapter 32 and Wis. Admin. Code ADM 92.

## **SECTION 13:**

### **How Amendment of the Tax Incremental District Promotes the Orderly Development of the City**

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This Plan Amendment promotes the orderly (re)development of the City by eliminating blighted area, providing necessary public infrastructure improvements, and providing appropriate financial incentives for private development projects. Through use of tax increment financing, the City can attract new investment that results in increased tax base. Development will occur in an orderly fashion in accordance with approved plans so that the Projects will be compatible with adjacent land uses. Development of new uses in the District will add to the tax base and will generate positive secondary impacts in the community such as increased employment opportunities and housing opportunities.

## **SECTION 14:**

### **List of Estimated Non-Project Costs**

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Non-project costs are public works projects which only partly benefit the District. Costs incurred that do not benefit the District may not be paid with tax increments. Examples of non-project costs are:

- A public improvement made within the District that also benefits property outside the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- A public improvement made outside the District that only partially benefits property within the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- Projects undertaken within the District as part of the implementation of this Project Plan, the costs of which are paid fully or in part by impact fees, grants, special assessments, or revenues other than tax increments.

No improvements to be made within the District will benefit property outside the District. Furthermore, there will be no improvements made outside the District that will only partially benefit the District.



**LEGAL DEPARTMENT**

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**Stephen F. Matty**  
City Attorney

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Deputy City Attorney

**Ellen R. Atterbury**  
Assistant City Attorney

May 23, 2023

Mayor Mitch Reynolds  
City of La Crosse  
400 La Crosse St  
La Crosse, Wisconsin 54601

RE: Project Plan Amendment for Tax Incremental District No. 10

Dear Mayor:

Wisconsin Statute 66.1105(4)(f) requires that a project plan for a tax incremental financing district include an opinion provided by the City Attorney advising as to whether the plan is complete and complies with Wisconsin Statute 66.1105.

As City Attorney for the City of La Crosse, I have been asked to review the above-referenced project plan amendment for compliance with the applicable statutory requirements. Based upon my review, in my opinion, the amended Project Plan for the City of La Crosse Tax Incremental District No. 10 is complete and complies with the provisions of Wisconsin Statute 66.1105.

Sincerely,



Stephen F. Matty  
City Attorney

SFM:blb

## SECTION 16: Calculation of the Share of Projected Tax Increments Estimated to be Paid by the Owners of Property in the Overlying Taxing Jurisdictions

The following projection is provided to meet the requirements of Wis. Stat. § 66.1105(4)(i)4.

| Estimated portion of taxes that owners of taxable property in each taxing jurisdiction overlaying district would pay by jurisdiction. |                   |                  |                    |                  |                   |                  |              |
|---|-------------------|------------------|--------------------|------------------|-------------------|------------------|--------------|
| Statement of Taxes Data Year:   |                   | 2022             |                    |                  |                   |                  |              |
|   |                   |                  |                    |                  |                   | Percentage       |              |
|   | County            |                  | 12,239,970         |                  |                   | 11.24%           |              |
|   | Special District  |                  | 0                  |                  |                   | 0.00%            |              |
|   | Municipality      |                  | 51,359,729         |                  |                   | 47.16%           |              |
|   | School District   |                  | 40,141,396         |                  |                   | 36.86%           |              |
|   | Technical College |                  | 5,156,687          |                  |                   | 4.74%            |              |
|   | Total             |                  | <u>108,897,782</u> |                  |                   |                  |              |
| Revenue Year  | County            | Special District | Municipality       | School District  | Technical College | Total            | Revenue Year |
| 2023  | 36,344            | 0                | 152,503            | 119,192          | 15,312            | 323,350          | 2023         |
| 2024  | 36,708            | 0                | 154,028            | 120,384          | 15,465            | 326,584          | 2024         |
| 2025  | 37,075            | 0                | 155,568            | 121,588          | 15,620            | 329,850          | 2025         |
| 2026  | 37,445            | 0                | 157,124            | 122,804          | 15,776            | 333,148          | 2026         |
| 2027  | 37,820            | 0                | 158,695            | 124,032          | 15,933            | 336,480          | 2027         |
| 2028  | 38,198            | 0                | 160,282            | 125,272          | 16,093            | 339,845          | 2028         |
| 2029  | 38,580            | 0                | 161,885            | 126,525          | 16,254            | 343,243          | 2029         |
| 2030  | 38,966            | 0                | 163,503            | 127,790          | 16,416            | 346,675          | 2030         |
| 2031  | 39,356            | 0                | 165,138            | 129,068          | 16,580            | 350,142          | 2031         |
|   | <u>340,491</u>    | <u>0</u>         | <u>1,428,724</u>   | <u>1,116,653</u> | <u>143,449</u>    | <u>3,029,317</u> |              |
| Notes:  |                   |                  |                    |                  |                   |                  |              |
| The projection shown above is provided to meet the requirements of Wisconsin Statute 66.1105(4)(i)4.                                  |                   |                  |                    |                  |                   |                  |              |