MSP – THE DRIFTLESS APARTMENTS DEVELOPMENT AGREEMENT

This MSP — The Driftless Apartments Development Agreement (hereafter "Agreement") is made by and among the **City of La Crosse**, Wisconsin, a Wisconsin municipal corporation with offices located at 400 La Crosse Street, La Crosse, Wisconsin, 54601 ("**City**"), and **The Driftless Apartments**, **LLC**, a Wisconsin limited liability company with principal offices located at 1295 Northland Drive, Suite 270, Mendota Heights, MN 55120 ("**Developer**").

WITNESSETH:

Whereas, Developer proposes to own, develop and improve a currently underutilized property into 120 units of affordable / workforce housing units, defined below as the "Project," within the City of La Crosse on property Developer intends to own, all of which property is more particularly described in **Exhibit A** ("Real Estate");

	Whereas,	the Real	Esta	ate	is loca	ated '	within	the	bound	dari	ies
of Tax	Incrementa	al District	No.	18	("TID	#18	") and	the	City	of	La
Crosse	Redevelop	ment Dist	rict N	اo. ا							

Return to		
City Attorney		
400 La Crosse Street		
La Crosse Wi 54601		

Whereas, the goals for the Real Estate include encouraging private residential development and improvements and undertaking public improvements that promote desirable and sustainable uses, which further serve the needs of the community and visitors as well as fulfilling the aesthetic character standards of the City;

Whereas, the City finds it necessary to further redevelop the Real Estate to reduce underutilized property, grow the tax base and stimulate commercial and residential activity as well as provide for a place of employment and residence for citizens of the State and the City;

Whereas, Section 66.1105, Wis. Stat., empowers cities to assist redevelopment projects by lending or contributing funds as well as performing other actions of a character which the City is authorized to perform for other general purposes;

Whereas, the City has found and determined that: (1) the economic vitality of the Real Estate is essential to the economic health of the City and other taxing jurisdictions within the City; (2) the proposed development of the Real Estate through the construction of the Project is an integral part of the residential needs of City residents, local businesses and the surrounding area; (3) the benefits to be gained by the City as a result of the Project are greater than the costs to the City under this Agreement; (4) the Real Estate is in a blighted area and that the Project is likely to enhance significantly the value of the Real Estate and the other property within TID #18 in accordance with Section 66.1105(4)(gm)(4)(a)-(b) of the Wisconsin Statutes; and (5) the Project serves the purpose of carrying on redevelopment and assisting in a redevelopment project in connection with the implementation of the Project Plan (defined below);

Whereas, the Developer and the City agree that the Real Estate's development and improvement shall (1) result in an economic and aesthetic benefit to the City and the surrounding area, including, without limitation, growth

in the tax base and job creation; and (2) be secured for the future benefit of the citizens and the community through the construction and development of the Project all in accordance with the Master Plan to be prepared by the Developer and approved by the City Plan Commission;

Whereas, the City desires the Project to proceed for the reasons set forth above and ultimately to provide increased tax revenues for the City and various taxing jurisdictions authorized to levy taxes within TID #18;

Whereas, in order to induce Developer to undertake the Project, the City has offered a Contribution to the Developer to reimburse the Developer for certain project costs of TID #18 as described in the Project Plan for TID #18, approved by the Common Council of the City, and as amended from time to time (the "Project Plan");

Whereas, the City finds and determines that certain cash grant payments as detailed in this Agreement are necessary and convenient to the implementation of the TID Project Plan;

Whereas, Developer declares that "but for" this Agreement, it would not undertake the Project to the extent of the investment proposed and the City has determined that the amount of the Contribution is the amount determined by the City to be necessary to induce the Project;

Whereas, the City and Developer wish to set forth in this Agreement their respective commitments, understandings, rights and obligations in connection with the Project as more fully described herein and to further provide for the implementation of the Project; and

NOW, THEREFORE, in consideration of the mutual covenants and agreements herein exchanged, and other good and valuable consideration, the receipt and sufficiency of which the parties acknowledge, the parties hereto agree as follows:

ARTICLE I PURPOSE; LAND; DEFINITIONS; EXHIBITS

1.1. Land Affected. The parties acknowledge that the Project will encompass and/or affect the following real property, all of which shall be within the boundaries of TID #18:

The Real Estate, described on **Exhibit A**, and certain public streets and rights-of-way serving the same.

- 1.2. Purpose of the Agreement. In order to cause the Project to occur and to induce Developer to undertake the Project, to eliminate blight, promote community development, industry and job creation and to expand and enhance the tax base and stimulate residential activity within the City, the City intends to undertake certain project costs and public improvements, if any, necessary for the Project, all as set forth in this Agreement. The City intends to recover its costs through payments received under this Agreement including increased tax revenues generated by the Real Estate. The parties intend to enter into this Agreement to record the understandings and undertakings of the parties and to provide a framework within which the Project may proceed. Developer and the City plan to work together to undertake the Project on the Real Estate all as more fully described herein and in the Master Plan and as approved by the City Plan Commission.
- 1.3. Certain Definitions. In addition to the words and phrases elsewhere defined in this Agreement, the following words and phrases, when having an initial capital letter, shall have the following meanings:
 - a. "Agreement" means this MSP The Driftless Apartments Development Agreement by and between the City and the Developer, as amended and supplemented from time to time.
 - b. "City" means the City of La Crosse, Wisconsin, a Wisconsin municipal corporation.

- c. "Construction Schedule" means the construction timetable set forth on **Exhibit F**.
- d. "Contribution" means the contribution or cash grant that is made through this Agreement to incent Developer to undertake the development and assist the Project and for which the Monetary Obligation is incurred.
- e. "Developer" means The Driftless Apartments, LLC, a Wisconsin limited liability company.
- f. "Master Plan" means the Master Plan for the Real Estate prepared by the Developer and approved by the City Plan Commission as well as all subsequent revisions thereto that are prepared by Developer and approved by the City Plan Commission.
- "Monetary Obligation" means a limited and conditional monetary obligation of the Tax Increment generated from the Project in a maximum aggregate amount of Four Million Nine Hundred Forty-Two Thousand Dollars (\$4,942,000.00), that is incurred, in one or more installments, and that is payable over the time not to exceed the duration of the TID #18; more specifically:
 - (1) Calculation. Effective September 1, 2025, the City shall be obligated to pay a Contribution calculated as the Tax Increment resulting from an increase in real property tax base from the Project not to exceed the lesser of: (a) an aggregate Four Million Nine Hundred Forty-Two Thousand Dollars (\$4,942,000.00), or (b) eighty-five percent (85%) of the actual Tax Increment resulting from an increase in the real property tax base from the Project for tax years 2024-2047 as further defined in Section 3.1 of this Agreement. The difference, if any, between the actual Tax Increment resulting from an increase in the real property tax base from the Project for any tax year for which a Contribution would be paid and the aggregate maximum Four Million Nine Hundred Forty-Two Thousand Dollars (\$4,942,000.00), shall be retained by the City.
 - (2) Disbursement Date. After determining compliance with this Agreement and the actual applicable Tax Increment, the City shall make its Contribution of the Monetary Obligation annually on or before September 1 until payment of the maximum amounts defined herein or until closure of TID #18 by law, whichever occurs first.
 - (3) Conditions. The City's obligation to make Contributions on the Monetary Obligations is conditioned on:
 - (a) The determination by the City Assessor of compliance with the tax guarantee in Section 2.6(b) of this Agreement;
 - (b) The timely payment of taxes when due by Developer;
 - (c) Substantial Completion of the Project in accordance with the Master Plan, Project Cost Breakdown and Construction Schedule;
 - (d) Submission by Developer of verifiable costs, invoices, lien

waivers, proof of financing costs and any other supporting documentation as requested by the Finance Director and Economic Development Commission. Said submissions shall be in form and content acceptable to the Finance Director and Economic and Community Development Commission and demonstrate Substantial Completion and payments for costs for which reimbursement is being requested in accordance with Section 3.1 and the other provisions of this Agreement;

- (e) Continued compliance with the provisions of this Agreement by Developer and any other agreement between the Developer and City; and
- (f) The use of the Contribution for eligible project costs under the Tax Incremental Law; and
- (g) Continued compliance with any and all applicable federal, state and local laws, regulations and ordinances by Developer.
- (4) Example Exhibit. An example of the annual Contribution payments is attached as **Exhibit G**.
- Not General Obligation. For purposes of the Tax Increment Law, this (5)Agreement is an evidence of indebtedness; that is, it fully evidences the City's obligation to pay the Monetary Obligation. No negotiable instrument is being prepared to separately evidence the Monetary Obligation. The Monetary Obligation shall not, however, be included in the computation of the City's constitutional debt limitation, because the Monetary Obligation is limited and conditional, and no taxes have been or will be levied for its payment or pledged to its payment. Nothing in this Agreement shall be deemed to change the nature of the City's obligation from a limited and conditional obligation to a general obligation. No Tax Increments are pledged to the payment of the Monetary Obligation. In the event of an interpretation of this Agreement that would require the City's obligation to change from a limited and conditional obligation to that of a general obligation, then the City's Contribution and/or Monetary Obligation shall be subject to annual appropriation by the City Council.
- (6) No Acceleration. Notwithstanding any other provision of this Agreement, Developer has no right to accelerate the payment of the Monetary Obligation. The only remedy of Developer in the event of nonpayment shall be legal proceedings to collect the amount of the Monetary Obligation that is due and payable. Developer may only institute legal proceedings after filing a claim with the City and complying with any other applicable provisions of this Agreement.
- (7) Limitations. The City has no obligation to make payments of the Monetary Obligation in excess of the amount of the Tax Increments that have been collected, and allocated from the Project in TID #18 under the Tax Increment Law and the provisions of this Agreement. The City has no obligation to make payments of the Monetary Obligation if this

- Agreement terminates. In the event there is an Event of Default by Developer under this Agreement, the City may withhold any Contribution that is due and payable and may further seek the recovery of any Contribution that has already been paid or disbursed, which shall become immediately due and payable.
- (8) Administration. The parties acknowledge and agree that the City incurs continuing administrative and professional service costs under this Agreement. Notwithstanding any provision of this Agreement, the City shall retain fifteen percent (15%) of any Contribution to be made to Developer as calculated herein to offset said costs.
- h. "Plans and Specifications" means the plans and specifications developed for the Project.
- i. "Project" means the development and improvement of the Real Estate by constructing 120 units of affordable / workforce housing on the Real Estate all as described in more detail on **Exhibit B** and in accordance with the Master Plan. Subject to the terms and conditions of this Agreement, uses for the Project shall be determined by zoning. The term, "Project," excludes personal property and land.
- "Project Cost Breakdown" means the minimum construction costs of the Project and consists of the cost breakdown of construction and non-construction cost items (i.e., a line-item budget), clearly identifying development, construction, financing, contingency and all other direct and indirect costs of construction of the Project, all as described in more detail on **Exhibit E** and in accordance with the Master Plan.
- **k.** "Public Improvements" means the public infrastructure improvements, if any, to be constructed by the City in connection with the Project, which are set forth on **Exhibit D**.
- I. "Real Estate" means the real property described in **Exhibit A**.
- m. "Signature Date" has the same meaning as provided in Section 8.22 of this Agreement.
- n. "Substantial Completion" means the completion of the improvements to the Real Estate pursuant to the Plans and Specifications, (except for punch list items, exterior painting, and landscaping) and the issuance by the Project architect of a certificate of substantial completion and the issuance of a certificate of occupancy from the City. Subject to unavoidable delays beyond the control of the Developer, any such incomplete items shall be fully completed within a reasonable time after the date of Substantial Completion, but not to exceed ninety (90) days thereafter except site improvements such as landscaping shall be completed no later than two hundred forty (240) days after the date of Substantial Completion if weather or other conditions beyond the control of Developer prevent completion of the same.
- o. "Tax Increment" means the tax increment or increase in real property taxes received by the City with respect to the Real Estate and the Project which is generated by TID #18. For purposes of calculating the Tax Increment for the Real Estate, the base value of the Real Estate for 2023 is zero since it is currently owned by the City or Redevelopment Authority.
- p. "Tax Incremental Law" means Section 66.1105, Wis. Stats., as amended and superseded.

- q. "TID #18" means the Tax Incremental Financing District Number 18 of the City of La Crosse.
- r. "TID Project Plan" means the plan, created in accordance with the Tax Incremental Law, for the financial development or redevelopment of TID #18, including all approved amendments thereto.
- 1.4. Exhibits. The following exhibits are hereby attached to and incorporated into this Agreement:
 - a. Exhibit A. Real Estate
 - b. Exhibit B. Description of Project
 - c. Exhibit C. Restrictive Covenant
 - d. Exhibit D. Description of Public Improvements
 - e. Exhibit E. Project Cost Breakdown
 - f. Exhibit F. Construction Schedule
 - g. Exhibit G. Monetary Obligation Example

ARTICLE II DEVELOPER OBLIGATIONS

- **2.1.** Acquire the Real Estate. Prior to July 15, 2023, Developer shall acquire fee simple title to the Real Estate.
- 2.2. Develop the Real Estate. Developer agrees to develop and improve the Real Estate by undertaking the Project, all in accordance with the Master Plan, the Project Cost Breakdown and the Construction Schedule.
 - **a. Site Preparation**. Developer shall prepare the Real Estate for construction of the Project, including, without limitation, any necessary demolition or other removal of improvements or preparation currently located on the Real Estate.
 - b. Construction Schedule. Developer shall commence or cause other entities to commence construction on the Project, as described in **Exhibit B**, on or before July 31, 2023 with Substantial Completion on or before December 31, 2024, all in accordance with the Construction Schedule set forth on **Exhibit F**.
 - **c. Guaranty of Minimum Construction Costs**. Developer agrees that the buildings and improvements associated with the Project shall have an aggregate minimum construction cost of not less than Twenty Million Dollars (\$20,000,000.00). The Project Cost Breakdown is provided on **Exhibit E**.
 - d. Rights of Access. Developer shall permit the representatives of the City to have access to the Project at all reasonable times during and following the construction when the City

- deems access necessary to ensure compliance with the terms and conditions of this Agreement including, but not limited to, access for inspection of all work being performed in connection with the Project as set forth in the Master Plan. No compensation shall be payable nor shall any charge be made in any form by any party for the access provided in this Agreement.
- e. Property for Public Streets and Public Improvements. Developer shall dedicate and/or transfer or convey all public streets, public rights-of-way and all necessary public sewer and water utilities within the Real Estate, as depicted in the Master Plan, as finalized, to the City at no cost to the City.
- Master Plan. Prior to obtaining any building or other permits and/or commencing any f. construction or development on the Real Estate, Developer shall submit a Master Plan setting forth all the details of construction and development to the City Plan Commission for review and approval. Said Master Plan shall conform in all material respects to the provisions of this Agreement, all applicable federal, state and local laws, ordinances, rules and regulations and shall include preliminary and final building, site and operational Plans and Specifications, including, without limitation: (1) building plans and specifications; (2) architectural plans, renderings and specifications; (3) building material plans and specifications; (4) preliminary and final site plans; (5) landscaping plans; (6) stormwater and erosion control plans; (7) lighting plans; (8) traffic and circulation plans for pedestrians, bicyclists, transit riders, truck and delivery vehicles, and automobiles; (9) signage plans and specifications; (10) water and sewer plans; and (11) any other preliminary or final plans, specifications or other requirements as determined by the City Planner. The City Planner may determine, in his sole and absolute discretion, whether one or more of the above requirements is applicable to the Project's Master Plan.
- 2.3. Local Subcontractors. It is agreed by Developer that Developer shall engage local subcontractors, workers as well as local suppliers for material. The term subcontractor is as defined in Section 66.0901(1)(d), Wis. Stat. The word, "local," shall mean that the subcontractors and suppliers of material have their principal place of business within the City of La Crosse or within a seventy-five (75) mile radius of the City of La Crosse, Wisconsin. The Developer further agrees to provide to the City Engineer a list of all subcontractors and it further agrees that eighty percent (80%) of all work performed by subcontractors for construction shall be performed by subcontractors located within the City or seventy-five (75) miles of the City of La Crosse. In determining whether the eighty percent (80%) threshold has been met, the parties shall measure based upon the dollar values of said work. If Developer does not meet this requirement, it may request a waiver from the City Engineer providing reasons for the request of the same. This Section does not apply to fixtures, furnishings and equipment.
- 2.4. Compliance with Planning and Zoning; Use. Developer, at its own expense, shall obtain all approvals, permits and licenses as may be required by any governmental or non-governmental entity in connection with the Project. Any conditions imposed on Developer to obtain any approval, permit or license must be acceptable to the City. Developer will not initiate, approve, consent to or participate in any change or modification of the zoning in effect for the Real Estate or any portion thereof, without the City's prior written consent. No property within the Real Estate shall be used for any use other than as set forth in the Master Plan and this Agreement and as approved by the City, including any conditions attendant with such approval, unless such use is further approved by the City under its normal zoning, review and approval procedures.
- **2.5. Maintenance and Repair**. Developer agrees that at all times after construction of the Project, it will keep and maintain the Real Estate and the Project in good condition and repair.

- 2.6. Taxes. It is understood that the land, improvements and personal property resulting from the Project shall be subject to property taxes. Developer shall pay when due all federal, state and local taxes in connection with the Real Estate and all operating expenses in connection with the Real Estate and Project.
 - Annual PILOT. In the event that some or all of the Real Estate or personal property is or a. becomes exempt from general property taxes under Chapter 70, Wis. Stat., as amended or superseded, or by any other statute, provision or reason, then Developer (or its successors or assigns) shall make an annual payment to the City in lieu of taxes ("Annual PILOT") for the services, improvements or facilities furnished to the Real Estate by the City and other taxing jurisdictions. The amount of the Annual PILOT shall be computed and determined by the City Assessor by multiplying the fair market value (using tax assessment definitions, rules and procedures) of the tax-exempt portion of such property by the total tax rate of all taxing jurisdictions as shown on tax bills issued to taxpayers in the City. Developer or the then current owner of the tax-exempt property, its successors or assigns shall pay the Annual PILOT within sixty (60) days of receipt. Developer shall have the right to appeal the determination of the City Assessor to the City Council. Any appeal shall specifically state the reasons, in writing, why the amount due as provided by the City Assessor is in error. The parties agree that the Annual PILOT shall survive for a period of twenty (20) years or the life of the TID #18, whichever is longer. Notwithstanding, the Developer or its successors shall not be responsible for any Annual PILOT resulting from the Real Estate or a portion thereof becoming tax exempt due to the use of eminent domain by the United States or some other governmental entity.
 - b. Guarantee. As an additional inducement and in consideration for the City entering into this Agreement, Developer guarantees faithful performance and compliance with all the terms, covenants, conditions and obligations to be kept and performed by Developer contained in this Agreement, including, without limitation, the obligation that the Project shall have an assessed value of not less than Nine Million Six Hundred Thousand Dollars (\$9,600,000.00) beginning in tax year 2025 and for a period of twenty (20) years or the life of TID #18, whichever is longer. Developer agrees that this minimum assessed value on the Project shall remain a lien on the Real Estate and shall run with the land for a period of twenty (20) years or the life of TID #18, whichever is longer.
 - c. Deficiency PILOT. In the event the assessed value of the Project is less than Nine Million Six Hundred Thousand Dollars (\$9,600,000.00) as of January 1, 2025 or for any tax year thereafter for a period of twenty (20) years or the life of TID #18, whichever is longer, then the Developer or the then current owner, or its successors or assigns agrees to pay a Deficiency PILOT to the City within sixty (60) days of receipt. Said Deficiency PILOT shall be calculated by first determining the difference between the guaranteed assessed value of the Project as provided in Section 2.6(b) of this Agreement less the actual assessed value of the Project for the tax year at issue, and multiplying said difference by the total tax rate of all taxing jurisdictions as shown on tax bills issued to taxpayers in the City. This requirement shall be a lien running with the land for a period of twenty (20) years or the life of TID #18, whichever is longer.
 - d. Special Charge. In the event there is a lack of compliance for payment of the Annual PILOT or Deficiency PILOT, then the City, in addition to any other remedy available at law or in equity, may levy a special charge or assessment under Section 66.0627, Wis. Stat., prior to any first mortgage lien on the property for the delinquent amount as calculated herein to enable the City to enforce performance of the Developer's obligations. The owners of the Real Estate and their successors and assigns further agree that they waive

any objection to the City making said special charge or assessment; however, they still retain their right to object to the accuracy and amount of the special charge or assessment.

2.7. Transfer or Sale of Real Estate.

- a. Notice of Intent to Transfer. No property within the Real Estate may be sold, transferred, or otherwise conveyed unless the Developer first provides to the City written notice of intent to transfer the property at least forty-five (45) days before the sale, transfer or conveyance is to occur. This Section shall not apply to nor restrict a transfer to Developer's financing entity, e.g. placing a mortgage on the Real Estate, nor a foreclosure pursuant thereto, nor a residential or commercial lease agreement for individual residential living units, individual commercial lease spaces, parking spaces and any single-family residence to be owned in fee title simple by the purchaser, nor public dedications or easements granted in connection with this Agreement or the operation of the Project.
- b. No Transfer to Exempt Entities. No property within the Real Estate may be sold, transferred or conveyed to, or leased or owned by any entity or used in any manner which would render any part of the Real Estate exempt from property taxation, unless the purchaser, transferee, lessee or owner first executes a written agreement satisfactory to the Economic Development Commission, or its successor, providing for payments in lieu of taxes to the City.
- c. Assignees and Transferees Bound by Agreement. Any assignee or purchaser or transferee of any portion of the Real Estate shall be bound by the terms and conditions of this Agreement, which shall run with the land and be binding upon all such assignees, purchasers and transferees. The Developer shall not sell or transfer any portion of the Real Estate to any entity unless and until the Developer has provided the City with written evidence satisfactory to the Economic Development Commission, or its successor, that such assignee or entity has agreed in writing to be bound by the terms of this Agreement. Any such sale, transfer or conveyance of any portions of the Real Estate shall not relieve the Developer of its obligations hereunder.
- d. The Developer shall have the right to collateral assign this Agreement and its payment rights in and to the Contribution to its lenders and the City agrees to consent thereto.
- **e. Subdivision**. Property within the Real Estate shall not be further subdivided without approval of the City.
- f. Restrictive Covenant. Developer shall place a restrictive covenant on the Real Estate prohibiting the Real Estate from being exempt from property taxes in substantially the same form as Exhibit C. Likewise, Developer shall place a restrictive covenant on any condominium unit or townhome prohibiting it from being exempt from property taxes in substantially the same form as Exhibit C.
- **2.8. Easements**. Developer shall grant the City or any public utility such easements as reasonably necessary for public improvements, infrastructure, ingress or egress, utilities, lighting or landscaping or any other need necessary to effectuate development of the Real Estate in accordance with the Master Plan at no cost to the City.
- 2.9. Insurance. For a period of twenty (20) years or the life of TID #18, whichever is longer, Developer, its successors and assigns in ownership of the Real Estate shall maintain insurance in such amounts and against such risks both generally and specifically with respect to the Real Estate, as are customarily insured against in

developments of like size, kind and character, including customary builders risk insurance during construction and customary casualty, property and liability insurance, with deductibles in accordance with reasonable industry practice. Notwithstanding, Developer, its successors and assigns, shall carry casualty insurance for the Project at not less than the replacement value and further agrees and covenants to apply any and all insurance proceeds to rebuild the Project (subject to the rights of Developer's mortgage lenders), maintain the Project and Real Estate and to name the City as an additional insured to the extent of this covenant provided in this Section. Developer shall provide to the City certificates of all such insurance.

2.10. Indemnity. Developer shall indemnify and hold harmless the City, its officers, employees and authorized representatives, ("Indemnified Party"), from and against any and all liabilities, including, without limitation, remediation required by any federal or state agency having jurisdiction, losses, damages, costs, and expenses, including reasonable attorney fees and costs, arising out of any third-party claims, causes of action, or demands made against or suffered by the Indemnified Party on account of this Agreement, unless such claims, causes of action, or demands: (a) relate to the Indemnified Party failing to perform its obligations to Developer; or (b) arise out of any willful misconduct of the Indemnified Party. At the Indemnified Party's request, Developer shall appear for and defend the Indemnified Party, at Developer's expense, in any action or proceeding to which the Indemnified Party may be made a party by reason of any of the foregoing.

2.11. Utilities.

- a. Other Utilities. Developer shall be responsible for, pay for and cause electrical power, telephone facilities, cable TV lines, and natural gas facilities to be installed in such a manner as to make proper and adequate service available to each building in the Project, as described in the Master Plan. Plans indicating the proposed location of each such utility to service the Project shall be shown on the Master Plan and construction plans to be provided to the City Plan Commission for approval prior to the installation of the utility.
- b. Water and Sewer. Developer shall be solely responsible for and shall pay all costs of connecting water and sewer service from the public streets, alley, right of way, or other approved infrastructure to the buildings within the Real Estate.
- **2.12. Restrictions.** Developer agrees to neither use nor allow a third-party to use the Real Estate for adult entertainment, pawnshops, mini-warehouses, car title loan business, payday lenders, tattoo parlors, and/or off-premise signs for a period of twenty (20) years or the life of TID #18, whichever is longer. "Payday lenders" and "car title loan business" shall exclude banks and credit unions. This shall be a deed restriction against the Real Estate and shall run with the land.
- 2.13. Record Retention. Developer understands and acknowledges that the City is subject to the Public Records Law of the State of Wisconsin. As such, Developer agrees to retain all records as defined by Wisconsin Statute § 19.32(2) applicable to this Agreement for a period of not less than seven (7) years. Likewise, Developer agrees to assist the City in complying with any public records request that it receives pertaining to this Agreement. Additionally, Developer agrees to indemnify and hold the City, its officers, employees and authorized representatives harmless for any liability, including without limitation, reasonable attorney fees relating to or in any way arising from Developer's actions or omissions which contribute to the Indemnified Party's inability to comply with the Public Records Law. In the event Developer decides not to retain its records for a period of seven (7) years, then it shall provide written notice to the City whereupon the City shall take custody of said records assuming such records are not already maintained by the City. This provision shall survive termination of this Agreement.
- 2.14. Repair and/or Replacement of Infrastructure. Developer shall repair and/or replace any damaged City infrastructure or other City property that may occur as a result of the Project, including, without

limitation, sidewalks, landscaping, asphalt and light poles. Said repair and/or replacement shall be to the satisfaction of the Board of Public Works.

ARTICLE III CITY OBLIGATIONS

- 3.1. Project Assistance. Developer has requested and the City may be required to make Contributions to Developer up to an aggregate maximum Four Million Nine Hundred Forty-Two Thousand Dollars (\$4,942,000.00). More specifically,
 - a. Cash Grant Based on Improvements. The Developer has requested a cash grant from TID #18 of up to an amount of Four Million Nine Hundred Forty-Two Thousand Dollars (\$4,942,000.00), subject to change based on the provisions of this Agreement, with funds to be made available upon verification of the Tax Increment increase as defined herein. The City shall disburse its Contribution as required by its Monetary Obligation to Developer in accordance with this Agreement. The City and Developer covenant and agree that neither Contribution nor the Tax Increment shall be used or applied, in whole or in part, to the payment or reimbursement of any real, personal or other property taxes.
 - b. Illustrative Example. An illustrative example of the payment of cash grants is attached as Exhibit G.
- **3.2. Certificate of Completion**. Upon completion of the improvements by the Developer and review of the improvements by the City, the City shall provide the Developer, upon request, with an appropriate recordable instrument certifying that the improvements have been made in accordance with this Agreement and the Master Plan, and any amendment or modifications thereto.
- **3.3. Assistance with Zoning Changes**. If necessary, the City Planning Department shall initiate the process in accordance with the City's zoning code to attempt to provide appropriate zoning for the Real Property being developed by Developer so that the zoning for the Project is in accordance with the City's comprehensive plan for the area.
- 3.4. City Performance Subject to Required Government Approvals. The execution of this Agreement by the City does not ensure that Developer has received all required approvals from the City Council (and other City bodies) and other public bodies, some of which approvals may require public hearings and other legal proceedings as conditions precedent thereto. The City's agreements under this Article III are conditioned upon the obtaining of all such approvals in the manner required by law. The City cannot assure that all such approvals will be obtained; however, it agrees to use good faith efforts to obtain them on a timely basis.
- 3.5. Subsequent Phases. Any subsequent development of the Real Estate will be addressed in a separate development agreement.
- **3.6. Public Improvements.** Subject to annual appropriation, the City shall, at its sole cost and expense, construct the Public Improvements identified in **Exhibit D**.

ARTICLE IV CONDITIONS PRECEDENT TO CITY OBLIGATIONS

The City's obligations under this Agreement are conditioned upon the provisions contained herein. If all conditions contained in this Article are satisfied, or if the City waives in writing said conditions, on or before December 31, 2023, then the conditions shall be deemed satisfied. Otherwise, the City, at its option, in its absolute and sole discretion, may at any time thereafter terminate this Agreement by giving notice in writing thereof to Developer. In such event, this Agreement shall be terminated and no party shall have any further liability or obligation to the other hereunder. All submissions given by Developer to the City to satisfy the conditions contained in this Article must be satisfactory in form and content to the City.

- **4.1. Existence.** Developer shall have provided a certified copy of Developer's formation documents and a good standing certificate issued by the appropriate governmental authority of the state of Developer's incorporation.
- **4.2. Incumbency; Due Authorization**. Developer shall have provided a certificate of incumbency and resolutions, which resolutions shall provide that Developer has been duly authorized to enter into this Agreement and all other agreements, documents and contracts required to be executed in connection with the transactions which are the subject of this Agreement.
- **4.3. No Violation or Default**. Developer shall not be in violation of any of its governing documents or other contracts. Developer shall not be in material default under the terms of any other agreement or instrument to which Developer is a party or an obligor. Developer shall be in material compliance with all provisions of this Agreement.
- 4.4. Financing Commitment. Developer shall obtain and provide to the City: (1) a written financial commitment from a conventional lender, (2) written construction contract to construct and finance the Project, (3) other written proof of financial resources to construct the Project, or (4) any combination thereof. Said documents shall demonstrate sufficient funds for the construction, furnishing, equipping and installation of the Project in an amount not less than Twenty Million Dollars (\$20,000,000.00). Said documents shall be acceptable in all respects to City, in the sole and absolute discretion of the Finance Director and Economic and Community Development Commission. Developer shall have closed the loan, or be prepared to close the loan, which is the subject of the financing commitment and in connection therewith, Developer shall have provided copies of the documents to be executed in connection with the construction loan to the City.
- **4.5. Plans and Specifications**. Developer shall have provided the Master Plan, which Master Plan must be acceptable in all respects to the City and shall have been approved by the City Plan Commission with input, if any, from the Board of Public Works.
- 4.6. Survey. Developer shall provide an ALTA survey of the Real Estate certified to the City by a Wisconsin registered land surveyor, showing the location of all improvements now prior to commencing construction and to be located thereon after said improvements are built pursuant to the Master Plan, all easements, pathways, exterior boundary lines, walkways, private and public streets, adjoining public streets and alleys, utilities, exits and entrances, all curbs, gutters, sidewalks, medians and lighting. The survey must show a state of facts acceptable to the Board of Public Works.
- 4.7. Insurance. Developer shall have delivered to the City certificates of all insurance required under this Agreement showing the City as a named insured. Said insurance shall not be cancelled, non-renewed nor have any material changes without providing thirty (30) days advanced written notice to the City.
 - **4.8.** Intentionally omitted.
- 4.9. Financial Statements. Developer shall present (but not leave a copy) to the City's Finance Director of the most recent audited financial statements prepared by a certified public accountant for Developer and any successors or assigns or transferees of Developer and each of the members of any of the foregoing and each

member of the Board of Directors (or equivalent) of any of the foregoing. The financial statements must show a financial condition acceptable to the City, in the judgment of the City's Finance Director, to be sufficient to carry out the duties of this Agreement. The financial statements must be in form and content acceptable to the City, in the judgment of the City's Finance Director. In the event the financial statements are in unacceptable form and content, the City's Finance Director may identify alternative financial records for production by Developer.

- 4.10. Acquisition of Real Estate. The Developer shall have acquired fee simple title to the Real Estate no later than July 15, 2023 in accordance with Section 2.1 of this Agreement. If this condition is not met, then this Agreement shall terminate without further action of the City or Developer. Upon such termination of this Agreement, the parties shall have no further rights or obligation to the other hereunder
- **4.11. Approvals and Permits.** The Developer shall at its expense have obtained all approvals and permits necessary to undertake the Project on the Real Estate, including but not limited to, site plan review, zoning approvals, and any other local, state or federal approvals or permits.
- **4.12. Compliance with Law.** Developer shall comply in all material respects with any and all applicable federal, state and local laws, regulations and ordinances.
- **4.13.** Compliance with Agreements. Developer shall be in compliance with this Agreement and all other agreements it may have with the City.

ARTICLE V CONDITIONS PRECEDENT TO DEVELOPER'S OBLIGATIONS

Developer's obligations under this Agreement are conditioned upon the following:

5.1. Acquisition of Real Estate and Financing. No later than July 15, 2023, the Developer shall have acquired fee simple title to the Real Estate in accordance with Section 2.1 of this Agreement, and obtained financing for the Project on or before December 31, 2023. If this condition is not met, then this Agreement shall terminate without further action of the City or Developer. Upon such termination of this Agreement, the parties shall have no further rights or obligation to the other hereunder.

ARTICLE VI REPRESENTATIONS, WARRANTIES AND COVENANTS

Developer represents and warrants to and covenants with the City, and the City represents and warrants to and covenants with Developer as respectively follows:

- **6.1. Financial Statements / No Material Change.** All copies of financial statements, documents, contracts and agreements which Developer has furnished to the City, or its agents are true and correct. There has been no material change in the business operations of Developer since the date of the last financial statement furnished to the City except pursuant to the conduct of its ordinary business.
- **6.2. Taxes**. Developer has paid, and shall pay when due, all federal, state and local taxes, and shall promptly prepare and file returns for accrued taxes. If necessary, Developer shall pay when due all payments in lieu of taxes and special charges required under the terms of this Agreement.

- 6.3. Compliance with Zoning. Developer covenants that the Real Estate, upon completion of the Project, will conform and comply in all respects with applicable federal, state, local and other laws, rules, regulations and ordinance, including, without limitation, zoning and land division laws, building codes and environmental laws.
- **6.4.** Payment. All work performed and/or materials furnished for the Project, other than the Public Improvements, shall be fully paid for by Developer.
- **6.5. Certification of Facts**. No statement of fact by Developer contained in this Agreement and no statement of fact furnished or to be furnished by Developer to the City pursuant to this Agreement contains or will contain any untrue statement of a material fact or omits or will omit to state a material fact necessary in order to make the statements herein or therein contained not misleading.
- **6.6. Good Standing**. Developer is a limited liability company duly formed and validly existing and in good standing under the laws of the State of Wisconsin and has the power and all necessary licenses, permits and franchises to own its assets and properties and to carry on its business. Developer is duly licensed or qualified to do business and in good standing in the State of Wisconsin and all other jurisdictions in which failure to do so would have a material adverse effect on its business or financial condition.
- 6.7. Due Authorization. The execution, delivery and performance of this Agreement and all other agreements requested to be executed and delivered by Developer hereunder have been duly authorized by all necessary corporate action of Developer and constitute valid and binding obligations of Developer, in accordance with their terms, subject only to applicable bankruptcy, insolvency, reorganization, moratorium, general principles of equity, and other similar laws of general application affecting the enforceability of creditors' rights generally. The City represents and warrants to Developer that it has the power, authority and legal right to enter into all of the transactions and to perform all of the covenants and obligations required to be entered into or performed by City under this Agreement.
- **6.8. No Conflict.** The execution, delivery, and performance of Developer's obligations pursuant to this Agreement will not violate or conflict with Developer's Articles of Organization or Operating Agreement or any indenture, instrument or material agreement by which Developer is bound, nor will the execution, delivery, or performance of Developer's obligations pursuant to this Agreement violate or conflict with any law applicable to Developer.
- **6.9. No Litigation.** There is no litigation or proceeding pending or threatened against or affecting Developer or the Project or any guarantor that would adversely affect the Project, Developer or any guarantor or the priority or enforceability of this Agreement, the ability of Developer to complete the Project or the ability of Developer to perform its obligations under this Agreement.
- **6.10.** Certification of Costs. Developer covenants the Project Cost Breakdown accurately reflects all costs of the Project (other than costs associated with the Public Improvements, if any) that will be incurred by Developer in the completion and construction of the Project, and the City shall be entitled to rely on the Project Cost Breakdown submitted by Developer. Developer knows of no circumstances presently existing or reasonably likely to occur which would or could result in a material adverse variation or deviation from the Project Cost Breakdown.
- **6.11. No Default.** No default, or event which with the giving of notice or lapse of time or both would be a default, exists under this Agreement, and Developer is not in default (beyond any applicable period of grace) of any of its obligations under any other material agreement or instrument to which Developer is a party or an obligor.
- **6.12. Fees and Commissions**. The City shall not be liable for any broker fees or commissions incurred by the Developer in connection with any transactions contemplated by this Agreement.
 - 6.13. Transfer; Financing Accommodation.

- a. **No Assignment.** Developer, its successors, assigns and transferees will not transfer, assign, convey or encumber, nor will Developer, its successors, assigns or transferees agree to or permit the transfer, assignment, conveyance or encumbrance of the Project or any of the Real Estate except as provided in Sections 2.7 and 8.1 of this Agreement.
- No Transfer. The principals, shareholders, members, managers and/or partners of b. Developer, its successors, assigns and transferees will not transfer, assign, convey or encumber their respective interests in Developer, its successors, assigns or transferees, as the case may be, if such anticipated transfer, assignment, conveyance or encumbrance would result in the original members of the Developer having less than majority voting control of the Developer, without providing written notification thereof to the City at least forty-five (45) days prior to the date the proposed transfer, assignment, conveyance or encumbrance is to take effect. Any attempt to so act shall be void and have no effect. Notwithstanding the foregoing, the City acknowledges that from and after the date hereof, the Developer will admit a tax credit investor (the "Investor Member") as a member of Developer, neither the admission of the investor, the withdrawal, removal, replacement, and/or addition of the Managing Member of Developer or the Investor Member of the Developer pursuant to the terms of Borrower's Operating Agreement, nor the withdrawal, replacement, and/or addition of any of Investor Member's general partners or members. nor the transfer of the Investor Member's Interest in the Developer, shall require the consent of the City or constitute a default under this Agreement.
- c. No Subordination. The City shall not subordinate any interest it has in this Agreement for any reason, unless it is determined to be in the best interests of the City. Any requests for subordination shall be submitted, in writing, explaining why the request is in the best interests of the City. Said request shall be received by the City not less than forty-five (45) days prior to any City Council action on said request. Said subordination may only be approved by the City Council.
- d. Developer Financing. Notwithstanding this Section 6.13, Developer may transfer, assign or encumber the Real Estate in order to secure financing for the acquisition of the Real Estate and/or for construction of the Project. Said lender may place a lien and/or mortgage on the Real Estate, including any renewals, extensions, replacements, modifications or refinancing. Lender's mortgage and/or loan may be transferred or assigned by lender in a secondary market without prior City Council approval. In the event of a foreclosure against Developer by lender or a deed transfer in lieu of foreclosure, lender shall have the right (but not the obligation) to assume the duties, obligations and rights of Developer under this Agreement and the Monetary Obligatoin. In such a circumstance, lender may transfer or assign this Agreement and its accompanying duties, obligations and rights, to another developer without prior City Council approval. In any circumstance, lender shall provide reasonable notice to City of such actions. This Section shall survive any foreclosure proceeding.
- **6.14.** Commencement and Completion. Developer shall commence and complete construction of the Project in accordance with Section 2.2 above.
- **6.15.** Compliance with Plans. Developer will cause the Project to be constructed materially in accordance with the Master Plan and will promptly correct any defects in construction or deviations from the Master Plan.
- **6.16. No Changes**. Developer shall not, without City's prior written consent): (i) approve any material changes in the Project or the Master Plan or permit any work to be done pursuant to any changes; or (ii) modify or

amend the Project Cost Breakdown to less than the guaranteed minimum construction cost in Section 2.2(c) of this Agreement.

6.17. Inspection of Project. Developer shall permit City, its inspectors and/or its construction consultant, at all reasonable times and at no cost: (a) to inspect the Project and all matters relating to the development thereof, and (b) on reasonable notice, to inspect all of Developer's books and records pertaining to the Project. City assumes no obligation to Developer for the sufficiency or adequacy of such inspections, it being acknowledged that such inspections are made for the sole and separate benefit of City. The fact that City may make such inspections shall in no way relieve Developer from its duty to independently ascertain that the construction of the Project and Developer's compliance with this Agreement is being completed in accordance with the approved Master Plan and the terms and conditions of this Agreement.

6.18. Notification. Developer shall:

- a. As soon as possible and in any event within five (5) business days after the occurrence of any default, notify City in writing of such default and set forth the details thereof and the action which is being taken or proposed to be taken by Developer with respect thereto.
- **b.** Promptly notify City of the commencement of any litigation or administrative proceeding that would cause any representation and warranty of Developer contained in this Agreement to be untrue.
- Notify City and provide copies, immediately upon receipt, of any notice, pleading, citation, indictment, complaint, order or decree from any federal, state or local government agency or regulatory body, asserting or alleging a circumstance or condition that requires or may require a financial contribution by Developer or any guarantor or an investigation, clean-up, removal, remedial action or other response by or on the part of Developer or any guarantor under any environmental laws, rules, regulations or ordinances or which seeks damages or civil, criminal or punitive penalties from or against Developer or any guarantor for an alleged violation of any environmental laws, rules, regulations or ordinances.
- **6.19. Unrelated Activity.** It is the intention of Developer and City that the sole business of Developer shall be the construction, ownership and operation of the Project, and Developer shall take no action inconsistent with such intention, including without limitation the acquisition by Developer of real or personal property unrelated to the Project, investment by Developer in the assets or stock of any other person, joining by Developer with any other person in any partnership or joint venture, or the creation or incurring of indebtedness by Developer unrelated to the Project.
 - **6.20.** Intentionally omitted.
- **6.21.** Correction of Defects. Developer shall, upon demand of City (and City may rely on the advice of its inspector and shall not be liable for any errors in such advice), correct any material defect, structural or otherwise, in the Project or any departure from the Master Plan for a period of one year after Substantial Completion.
- **6.22. Not for Speculation.** Developer represents and warrants that its acquisition of the Real Estate and its undertakings pursuant to this Agreement shall be for the sole and express purpose of the redevelopment of the Real Estate consistent with the Master Plan and the terms and conditions of this Agreement and are not for the speculation in land holdings.

ARTICLE VII DEFAULT

7.1 Developer's Default.

- a. Remedies. In the event (i) any representation or warranty of Developer herein or in any agreement or certificate delivered pursuant hereto shall prove to have been false in any material respect when made or (ii) of Developer's default hereunder which is not cured within thirty (30) days after written notice thereof to Developer and Developer's investor member (the foregoing being "Events of Default"), the City shall have all rights and remedies available under law or equity with respect to said default. In addition, and without limitation, the City shall have the following specific rights and remedies:
 - (1) With respect to matters that are capable of being corrected by the City, the City may at its option enter upon the Real Estate for the purpose of correcting the default and the City's reasonable costs in correcting same, plus interest at one and one-half percent (1.5%) per month, shall be paid by Developer to the City immediately upon demand;
 - (2) Injunctive relief;
 - (3) Action for specific performance;
 - (4) Action for money damages;
 - (5) Termination of Contribution payments until such time as the Event of Default is cured.
 - (6) Any other remedy in this Agreement.
- b. Reimbursement. Any amounts expended by the City in enforcing this Agreement and the obligations of Developer hereunder, including reasonable attorney's fees, and any amounts expended by the City in curing a default on behalf of Developer, together with interest at one and one-half percent (1.5%) per month, shall be paid by Developer to the City upon demand and shall constitute a lien against the Real Estate until such amounts are reimbursed or paid to the City, with such lien to be in the nature of a mortgage and enforceable pursuant to the procedures for foreclosure of a mortgage.
- **c. Remedies are Cumulative.** All remedies provided herein shall be cumulative and the exercise of one remedy shall not preclude the use of any other or all of said remedies.
- d. Failure to Enforce Not a Waiver. Failure of the City to enforce any provision contained herein shall not be deemed a waiver of the City's rights to enforce such provision or any other provision in the event of a subsequent default.
- e. Investor Member. Developer's Investor Member shall have the right (but not the obligation) to cure any breaches or Events of Default by Developer hereunder and City agrees to accept such cure as if made by Developer.

7.2 City's Default.

a. Remedies. In the event of the City's default hereunder which is not cured within sixty (60) days after written notice thereof to the City, Developer shall have all rights and remedies

available under law or equity with respect to said default. In addition, and without limitation. Developer shall have the following specific rights and remedies:

- (1) Injunctive relief;
- (2) Action for specific performance; and
- (3) Action for money damages.
- **b.** Remedies are Cumulative. All remedies provided herein shall be cumulative and the exercise of one remedy shall not preclude the use of any other or all of said remedies.
- c. Failure to Enforce Not a Waiver. Failure of Developer to enforce any provision contained herein shall not be deemed a waiver of Developer's rights to enforce such provision or any other provision in the event of a subsequent default.
- 7.3. Mediation of Disputes Required. Unless the parties agree otherwise, prior to litigation and as a condition precedent to bringing litigation, any party deeming itself aggrieved under this Agreement shall be obligated to request nonbinding mediation of the dispute. Mediation shall proceed before a single mediator. The parties shall split the costs of mediation equally. In the event of impasse at mediation, the aggrieved party may then commence an action. However, the parties shall be bound to agree to alternative dispute resolution as ordered by the Court.

ARTICLE VIII MISCELLANEOUS PROVISIONS

- **8.1. Assignment.** Except as provided in Sections 2.7 and 6.13, Developer may not assign its rights or obligations under this Agreement without the prior written consent of the City. Developer shall provide not less than forty-five (45) days advance written notice of any intended assignment. Furthermore, notwithstanding anything to the contrary, the following shall not require the consent of the City and shall not be deemed an Event of Default; (a) transfer by the Investor Member of its membership interest in Borrower to a limited partnership or limited liability company affiliated with Investor Member; (b) the transfer of a partner, member or other ownership interest in the Investor Member; or (c) transfers in accordance with Section 2.7 or 6.13.
- **8.2. Nondiscrimination.** In the performance of work under this Agreement, Developer agrees not to discriminate against any employee or applicant for employment nor shall the development or any portion thereof be sold to, leased or used by any party in any manner to permit discrimination or restriction on the basis of race, religion, marital status, age, color, sex, sexual orientation, physical condition, disability, national origin or ancestry and that the construction and operation of the Project shall be in compliance with all effective laws, ordinances and regulations relating to discrimination on any of the foregoing grounds.
- **8.3. No Personal Liability.** Under no circumstances shall any trustee, officer, official, commissioner, director, member, partner or employee of the City, have any personal liability arising out of this Agreement, and no party shall seek or claim any such personal liability.
- **8.4. Force Majeure.** No party shall be responsible to any other party for any resulting losses and it shall not be a default hereunder if the fulfillment of any of the terms of this Agreement is delayed or prevented by revolutions or other civil disorders, wars, acts of enemies, strikes, fires, floods, pandemic, acts of God, adverse weather conditions, legally required environmental remedial actions, industry-wide shortage of materials, or by any other cause not within the control of the party whose performance was interfered with, and which exercise of reasonable diligence, such party is unable to prevent, whether of the class of causes hereinabove enumerated or

not, and the time for performance shall be extended by the period of delay occasioned by any such cause; provided however that any such event of Force Majeure shall not be the basis of a delay of more than ninety (90) days.

- **8.5.** Parties and Survival of Agreement. Except as otherwise expressly provided herein, this Agreement is made solely for the benefit of the parties hereto and no other person, partnership, association or corporation shall acquire or have any rights hereunder or by virtue hereof. All representations, warranties, and indemnifications contained herein shall survive the termination or expiration of this Agreement.
- **8.6.** Implementation Schedule and Time of the Essence. All phases and schedules which are the subject of approvals, or as set forth herein, shall be governed by the principle that time is of the essence, and modification or deviation from such schedules shall occur only upon approval of the City. The Mayor, or in the Mayor's absence, the Council President, shall have the ability to postpone any deadline listed herein, up to a maximum ninety (90) days. The Economic Development Commission, or its successor, shall otherwise oversee the day-to-day operations of this Agreement.
- 8.7. Notices. Any notice, demand, certificate or other communication under this Agreement shall be given in writing and deemed effective: (a) when personally delivered; (b) three (3) days after deposit within the United States Postal Service, postage prepaid, certified, return receipt requested; or (c) one (1) business day after deposit with a nationally recognized overnight courier service, addressed by name and to the party or person intended as follows:

To the City:

Attn: City Clerk
City of La Crosse
400 La Crosse Street

La Crosse, Wisconsin 54601

with a copy to:

Attn: City Planner City of La Crosse 400 La Crosse Street

La Crosse, Wisconsin 54601

To the Developer:

Attn: Managing Member

The Driftless Apartments, LLC 150 East Gilman Street

Madison, WI 53703-1482

To Investor Member

To be provided to City by Developer.

In the event Developer does not provide contact information to the City, then the City is not required to provide any notice or opportunity to cure to the Investor Member notwithstanding any

other provision of this Agreement.

- **8.8. Governing Law.** This Agreement shall be governed by the laws of the State of Wisconsin and shall be deemed to have been drafted through the combined efforts of parties of equal bargaining strength. Any action at law or in equity relating to this Agreement shall be instituted exclusively in the courts of the State of Wisconsin and venued in La Crosse County. Each party waives its right to change venue.
- 8.9. Conflict of Interest. Developer shall avoid all conflicts of interest or the appearance of a conflict of interest in the performance of this Agreement. Developer is familiar with the City's prohibition against the acceptance of any gift by a City officer or designated employee, which prohibition is found in Section 2-133 of the City of La Crosse Municipal Code. Developer agrees not to offer any City officer or designated employee any gift prohibited by said Code. The offer or giving of any prohibited gift shall constitute a material breach of this

Agreement by Developer. In addition to any other remedies the City may have in law or equity, the City may immediately terminate this Agreement for such breach. No member, officer or employee of the City shall have any personal financial interest, direct or indirect, in this Agreement, nor shall any such member, officer or employee participate in any decision relating to this Agreement.

- **8.10.** Execution in Counterparts. This Agreement may be executed in several counterparts, each which may be deemed an original, and all of such counterparts together shall constitute one and the same agreement.
- **8.11. Disclaimer Relationships.** Developer acknowledges and agrees that nothing contained in this Agreement or any contract between Developer and the City or any act by the City or any third parties shall be deemed or construed by any of the parties or by third persons to create any relationship or third party beneficiary, principal or agent limited or general partnership or joint venture or of any association or relationship involving the City. It is understood and agreed that Developer, in the performance of the work and services of these Project shall not act as an agent or employee of the City and neither the Developer nor its officers, employees, agents, licensees, sublicensees, subcontractors shall obtain any rights to retirement benefits or the benefits which accrue to the City's employees and Developer hereby expressly waives any claim it may have to any such rights. Each party shall be responsible for its own separate debts, obligations and other liabilities.
- **8.12.** Severability. Should any part, term, portion or provision of this Agreement or the application thereof to any person or circumstance be in conflict with any state or federal law or otherwise be rendered unenforceable, it shall be deemed severable and shall not affect the remaining provisions, provided that such remaining provisions can be construed in substance to continue to constitute the agreement that the parties intended to enter into in the first instance.
- **8.13. Termination.** Except for Sections 2.10 (Indemnity), 2.6(a) (Annual PILOT), 2.7(e) (Restrictive Covenant), 2.13 (Record Retention), which shall survive the termination of this Agreement, this Agreement and all obligations hereunder, shall terminate after twenty (20) years or the life of TID #18, whichever is longer. This Agreement may also be terminated as provided in Article IV (Conditions Precedent to City), Article V (Conditions Precedent to Developer Obligations) and Section 8.9 (Conflict of Interest) hereof.
- **8.14. Memorandum of Agreement.** Promptly upon full execution of this Agreement and prior to the recording of any mortgage or other security instrument against any portion of the Real Estate, the Developer agrees that the City may record this Agreement, or a memorandum thereof, with the Register of Deeds for La Crosse County, Wisconsin. Any such memorandum shall be in form and substance reasonably acceptable to the City and the Developer.
- **8.15.** Covenants Running with Land. All of the covenants, obligations and promises of Developer set forth herein shall be deemed to encumber the Development and run with the land described in **Exhibit A** and shall bind any successor, assignee or transferee of Developer until such time as this Agreement is terminated.
- **8.16.** Amendments. No agreement or understanding changing, modifying or extending this Agreement shall be binding upon either party unless in writing, approved and executed by the City and Developer.
- **8.17. Time Computation.** Any period of time described in this Agreement by reference to a number of days includes Saturdays, Sundays, and any state or national holidays. Any period of time described in this Agreement by reference to a number of business days does not include Saturdays, Sundays or any state or national holidays. If the date or last date to perform any act or to give any notices is a Saturday, Sunday or state or national holiday, that act or notice may be timely performed or given on the next succeeding day which is not a Saturday, Sunday, or state or national holiday.

- 8.18. JURY TRIAL. THE PARTIES HEREBY WAIVE THEIR RESPECTIVE RIGHTS TO A JURY TRIAL ON ANY CLAIM OR CAUSE OF ACTION BASED UPON OR ARISING FROM OR OTHERWISE RELATED TO THIS AGREEMENT. THIS WAIVER OF RIGHT TO TRIAL BY JURY IS GIVEN KNOWINGLY AND VOLUNTARILY BY THE PARTIES AND IS INTENDED TO ENCOMPASS INDIVIDUALLY EACH INSTANCE AND EACH ISSUE AS TO WHICH THE RIGHT TO A TRIAL BY JURY WOULD OTHERWISE ACCRUE. EACH PARTY IS HEREBY AUTHORIZED TO FILE A COPY OF THIS SECTION IN ANY PROCEEDING AS CONCLUSIVE EVIDENCE OF THIS WAIVER BY THE OTHER PARTY.
- **8.19. Construction.** This Contract shall be construed without regard to any presumption or rule requiring construction against the party causing such instrument to be drafted. The headings, table of contents and captions contained in the Agreement are for convenience only and in no way define, limit or describe the scope or intent of any of the provisions of this Agreement. All terms and words used in this Agreement, whether singular or plural and regardless of the gender thereof, shall be deemed to include any other number and any other gender as the contest may require. In the event that any of the provisions, of this Agreement are held to be unenforceable or invalid by any court of competent jurisdiction, the validity and enforceability of the remaining provisions or portions thereof shall not be affected.
- **8.20.** Incorporation of Proceedings and Exhibits. All motions adopted, approvals granted, minutes documenting such motions and approvals, and plans and specifications submitted in conjunction with any and all approvals as granted by the City, including but not limited to adopted or approved plans or specifications on file with the City and further including but not limited to all exhibits as referenced herein, are incorporated by reference herein and are deemed to be the contractual obligation of Developer whether or not herein enumerated.
- **8.21.** Entire Agreement. This writing including all Exhibits hereto, and the other documents and agreements referenced herein, constitute the entire Agreement between the parties with respect to the Project and all prior letters of intent or offers, if any, are hereby terminated. This Agreement, however, shall be deemed and read to include and incorporate such minutes, approvals, plans, and specifications, as referenced in this Agreement, and in the event of a conflict between this Agreement and any action of the City, granting approvals or conditions attendant with such approval, the specific action of the City shall be deemed controlling.
- **8.22.** Execution of Agreement. Developer shall sign, execute and deliver this Agreement to the City on or before the close of regular City Hall business hours seven (7) business days after its final adoption by the City, whichever occurs later. Developer's failure to sign, execute and cause this Agreement to be received by the City within said time period shall render the Agreement null and void, unless otherwise authorized by the City. After Developer has signed, executed and delivered the Agreement, the City shall sign and execute the Agreement. The final signature date of the City shall be the signature date of Agreement ("Signature Date").

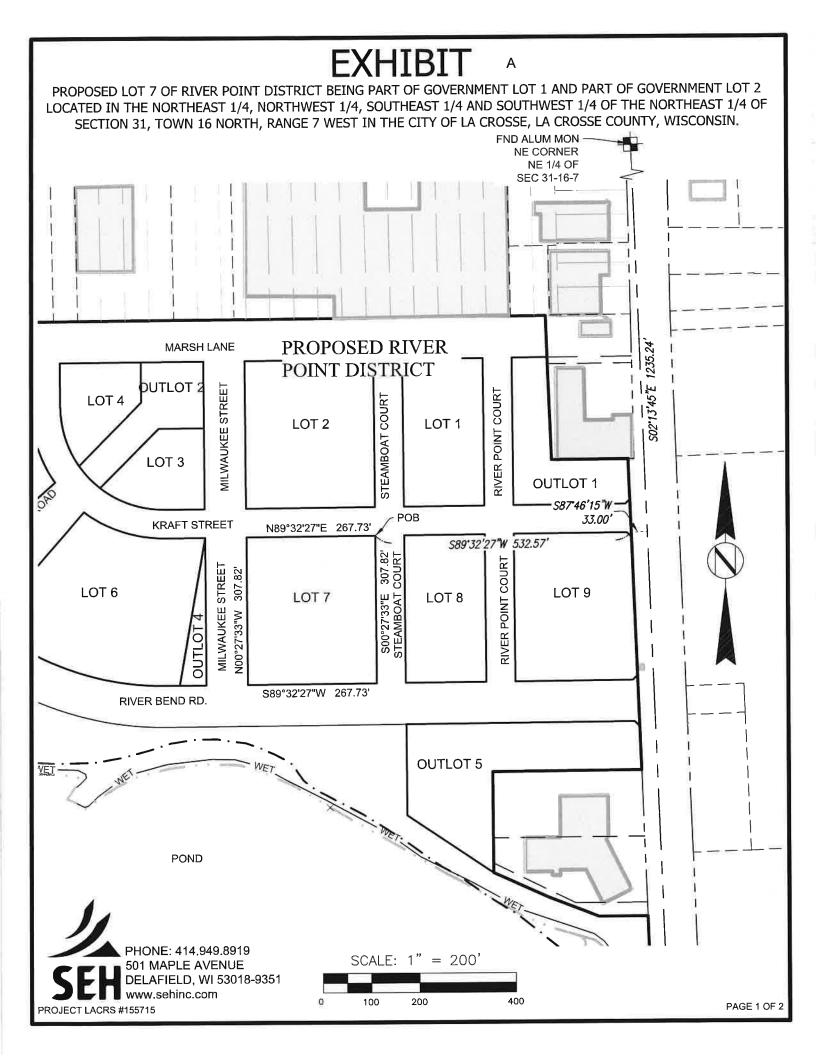


EXHIBIT A

Proposed Lot 7 of River Point District being part of Government Lot 1 and part of Government Lot 2, located in the Northeast 1/4, Northwest 1/4, Southeast 1/4 and Southwest 1/4 of the Northeast 1/4 of Section 31, Town 16 North, Range 7 West in the City of La Crosse, La Crosse County Wisconsin bounded and described as follows:

Commencing at the Northeast corner of the Northeast 1/4 of Section 31, thence South 02°13'45" East along the East line of said Northeast 1/4 a distance of 1236.26 feet; thence South 87°46'15" West, 33.00 feet to the West line of Copeland Avenue, USH 53; thence South 89°32'27" West, 532.57 feet to the West line of proposed Steamboat Court and the point of beginning; thence South 00°27'33" East along said West line, 307.82 feet to the North line of proposed River Bend Road; thence South 89°32'27" West along said North line 267.73 feet to the East line of proposed Milwaukee Street; thence North 00°27'33" West along said East line 307.82 feet to the South line of proposed Kraft Street; thence North 89°32'27" East along said South line 267.73 feet to the point of beginning.

Containing 82,414 square feet, 1.89 acres



Exhibit B

The Driftless Apartments and Townhomes - Project Description

The Driftless aims to serve the community by creating 120 units of affordable/workforce housing units for both seniors and individuals/families to serve a mix of age groups. This project would be the first development in the underutilized River Point District (specifically located at Zone D) that the City of La Crosse is targeting for redevelopment, helping to catalyze additional development in this area.

The design is modeled off a project we recently completed project in Wauwatosa, WI (River Parkway) which was awarded first place in the 2021 Senior Housing News Architecture and Design Awards for Affordable Housing. We further elevated the design working with the City to suit this location in the River Point District.

Along with increasing the tax base, this project will provide needed, quality, safe affordable housing, helping to enhance stability for lower income La Crosse area seniors and families. This underutilized site is also in a great location just north of Downtown with great access to transit and a grocery store right across the street.

As proposed, The Driftless is made up of five separate buildings. One building consists of four stories with 100 units of independent senior housing (age-restricted to 55+) above one story of structured parking. This independent senior building has a mix of one-bedroom and two-bedroom units. The remaining four two-story buildings consist of a total of 20 three-bedroom townhome style family units (non-age-restricted) with private entries and 12 structured parking spaces.

All 120 units will be affordable to residents at or below 80% County Median Income (CMI) and targeted toward such populations. Further, 24 of these units are set-aside as supportive service units at 30% CMI. We have a signed MOU with La Crosse County Veterans Service Commission and plan to reach out to Couleecap, Inc. as well to partner in providing supportive services and referrals for these 30% CMI units. Depending on the income level and unit size, net rental rates range from \$468/month to \$1,390/month.

- Common Amenities: onsite parking, community room, outdoor patio, on-site leasing office, storage, tot lot
- Unit Finishes: full-service kitchen with Energy Star stainless steel appliances, granite countertops, vinyl plank flooring throughout with carpet in the bedrooms, large windows, private unit patios, in-unit washer and dryer, in-unit internet provided at no cost to residents

EXHIBIT C

Restrictive Covenant

Proposed Lot 7 of River Point District being part of Government Lot 1 and part of Government Lot 2, located in the Northeast 1/4, Northwest 1/4, Southeast 1/4 and Southwest 1/4 of the Northeast 1/4 of Section 31, Town 16 North, Range 7 West in the City of La Crosse, La Crosse County Wisconsin bounded and described as follows:

Commencing at the Northeast corner of the Northeast 1/4 of Section 31, thence South 02°13'45" East along the East line of said Northeast 1/4 a distance of 1236.26 feet, thence South 87°46'15" West, 33.00 feet to the West line of Copeland Avenue, USH 53; thence South 89°32'27" West, 532.57 feet to the West line of proposed Steamboat Court and the point of beginning; thence South 00°27'33" East along said West line, 307.82 feet to the North line of proposed River Bend Road; thence South 89°32'27" West along said North line 267.73 feet to the East line of proposed Milwaukee Street, thence North 00°27'33" West along said East line 307.82 feet to the South line of proposed Kraft Street; thence North 89°32'27" East along said South line 267.73 feet to the point of beginning.

Containing 82,414 square feet, 1.89 acres

Subject to the following Restrictive Covenant: Regardless of the owner, occupant, tenant or use of the Property, the real property (as defined in § 70.03, Wis. Stat.) shall remain subject to the general property tax pursuant to Chapter 70 of the Wisconsin Statutes for a minimum period commencing at the date of this deed and concluding December 31, 2043. No owner, occupant, or tenant of the Property shall apply for the real property to be exempt from taxation as provided in §70.11, Wis. Stat., for any tax year prior to tax year January 1, 2044.

This covenant shall run with the land and any future conveyance of the Property shall be subject to the covenant. The City of La Crosse may enforce this covenant using any available legal or equitable remedies permitted by the laws of Wisconsin, including injunctive relief, reasonable attorney's fees and the costs of enforcement of this covenant, including liquidated damages equal to the amount of real estate taxes for the duration of the restrictive covenant time period ending December 31, 2043 that the violator would have paid but for the granting of the tax exemption of the Property.

EXHIBIT D

Description of Public Improvements

None

EXHIBIT EProject Cost Breakdown

	Debt	Amount	Percent	Per Unit
	Deoc	ACINO CINC		
Debt A:	First Mortgage	6,997,554	23.9%	58,313
Debt B:	Pay-As-You-Go TIF	1,950,000	6.7%	16,250
Debt C:	AHRLF Loan	4,111,111	3.8%	9,259
Debt D:	La Crosse Deferred Loan	550,000	1.9%	4,583
		10,608,665	36.3%	88,406
Category	Other Sources	Amount	Percent	Per Unit
Deferred Fee	Developer Fee	1,260,000	4.3%	10,500
Tax Credits	Federal Low Income Housing Tax Credit	12,185,373	41.7%	101,545
Tax Credits	State Low Income Housing Tax Credits	3,762,824	12.9%	31,357
Local_Grant	AHRLF Grant	888,888	3.0%	7,407
WI Public	County Acquisition Funds	100,000	0.3%	833
WI Public	CMF	432,000	1.5%	3,600
VVI_I dbiio		18,629,085	63.7%	155,242
NAME OF TAXABLE PARTY.	CONTRACTOR DESCRIPTION OF THE PROPERTY OF THE	29,237,750	100.0%	243,648

SES	Amount	% of Cost	Per Unit
ACQUISITION COSTS	250,000	0.9%	2,08
Land Cost n.ta psf	250,000	0.9%	2,08
CONSTRUCTION COSTS	23,090,255	79.0%	192,41
Residential Building	21,990,719	75.2%	183,25
Construction Contingency	1,099,536	5.0%	9,16
ENVIRONMENTAL ABATEMENT/SOIL CORRECTION	O September 1	0.0%	
PERMITS/FEES	76,000	0.3%	63
Permits/Inspection	50,000	0.2%	41
Other	26,000	0.1%	21
PROFESSIONAL SERVICES	843,886	2.9%	7,03
Accounting	10,000	0.0%	
Appraisals	8,000	0.0%	6
Architectural & Engineering Fees	416,000	1.4%	3,46
Architectural Reimbursements	15,000		12
Cost Certification/Audit	13,000	0.0%	10
Environmental Assessment Consultant	19,400	0.1%	16
FF&E	100,000		83
Legal - Development	95,000	0.3%	79
Market Research	7,000		1
Marketing/Leasing	90,000		74
P&P Bond	32,986		27
Soils Consultant	6,000		1
Survey	6,5 00		į
Other	25,000		25
FINANCING COSTS	1,687,609		14,0
Construction Period Interest	960,000		8,0
Inspections - Lenders	25,000		25
Insurance - Hazard/Liability	100,000		8
Lender Legal	40,000		3:
Loan Origination Fees	172,500		1,4
Real Estate Taxes During Construction	114,357		Q.
Syndication Fees	7,760		
Tax Credit & Compliance Fees	206,692		1.7
Title & Recording	31,300		2
Other	30,000		2
DEVELOPER FEE	2,520,000		21,0
Developer Fee	2,520,000		21,0
CASH ACCOUNTS/ESCROWS/RESERVES	770,000		6,4
Management Startup/Leasing	120,000		1,0
Operating Reserves	650, 000	2.2%	5,4
Operating resource			

Exhibit F

Project Timeline – The Driftless Apartments

Construction Bid Publishing: 03/2023

• Real Estate Closing: 07/2023

• Construction Start: 07/2023

• Begin Lease-Up/Marketing: 02/2024

• Substantial Completion: 12/2024

• Complete Lease-Up: 06/2025

EXHIBIT G: MONETARY OBLIGATION EXAMPLE

CASH GRANT SCHEDULE

MSP - The Driftless Apartments Development Agreement

			Guarantees	2			
Tax Year (Valuation Date)	Base 1/1/2023	60% 1/1/2024	100% 1/1/2025	1/1/2026	1/1/2027	1/1/2028	1/1/2029
Total Assessed Value (Value Increment) 1% Inflation		5,760,000	000'009'6	9,696,000	9,792,960	9,890,890	9,989,798
Mill Rate	0.01958	0.01958	0.01958	0.01958	0.01958	0.01958	0.01958
Tax Increment		112,781	187,968	189,848	191,746	193,664	195,600
Cash Grants		!				C C	0.00
City's Proration (15% per policy) City's Allocation of Tax Increment		16,917 16,917	28,195 28,195	28,477	28,762 28,762	29,050	29,340
City's Cumulative Allocation (\$741,300 Max.)		16,917	45,112	73,589	102,351	131,401	160,741
Davalanar's Cach Grants							
Developer's Proration (85% per policy)		95,864	159,773	161,371	162,984	164,614	166,260
Developer's Cash Grants		95,864	159,//3	161,3/1	152,984	104,014	100,200
Developer's Cumulative Cash Grants (\$4,200,000 Max.)	20	95,864	255,636	417,007	579,991	744,605	910,866
Aggregate Contribution (\$4,942,000 Max.)		112,781	300,749	490,596	682,343	876,006	1,071,607
Payment Date		9/1/2025	9/1/2025	9/1/2025	9/1/2026	9/1/2027	9/1/2028
NOTE 1: Assumes 1% appreciation NOTE 2: Assumes base value of property is zero. 3/1/2023							

1/1/2040	11,145,302	0.01958	218,225	32,734	32,734	503,506	185,491	185,491	2,853,201	3,356,707	9/1/2039
1/1/2039	11,034,952	0.01958	216,064	32,410	32,410	470,772	183,655	183,655	2,667,710	3,138,482	9/1/2038
1/1/2038	10,925,695	0.01958	213,925	32,089	32,089	438,363	181,836	181,836	2,484,055	2,922,418	9/1/2037
1/1/2037	10,817,520	0.01958	211,807	31,771	31,771	406,274	180,036	180,036	2,302,219	2,708,493	9/1/2036
1/1/2036	10,710,416	0.01958	209,710	31,456	31,456	374,503	178,253	178,253	2,122,183	2,496,686	9/1/2035
1/1/2035	10,604,372	0.01958	207,634	31,145	31,145	343,046	176,489	176,489	1,943,929	2,286,976	9/1/2034
1/1/2034	10,499,379	0.01958	205,578	30,837	30,837	311,901	174,741	174,741	1,767,441	2,079,342	9/1/2033
1/1/2033	10,395,424	0.01958	203,542	30,531	30,531	281,065	173,011	173,011	1,592,700	1,873,764	9/1/2032
1/1/2032	10,292,499	0.01958	201,527	30,229	30,229	250,533	171,298	171,298	1,419,688	1,670,222	9/1/2031
1/1/2031	10,190,593	0.01958	199,532	29,930	29,930	220,304	169,602	169,602	1,248,390	1,468,695	9/1/2030
1/1/2030	10,089,696	0.01958	197,556	29,633	29,633	190,374	167,923	167,923	1,078,788	1,269,163	9/1/2029

1/1/2047	11,830,963 11,949,272	0.01958 0.01958	231,650 233,967	34,748 35,095	34,748 35,095	706,898 741,993	196,903 198,872	196,903 198,872	4,005,757 4,204,629	4,712,656 4,946,623	9/1/2045 9/1/2046
1/1/2046	11,8	0				0.88			4,	4,7	9/1/
1/1/2045	11,713,824	0.01958	229,357	34,404	34,404	672,151	194,953	194,953	3,808,855	4,481,006	9/1/2044
1/1/2044	11,597,846	0.01958	227,086	34,063	34,063	637,747	193,023	193,023	3,613,902	4,251,649	9/1/2043
1/1/2043	11,483,016	0.01958	224,837	33,726	33,726	603,684	191,112	191,112	3,420,879	4,024,563	9/1/2042
1/1/2042	11,369,323	0.01958	222,611	33,392	33,392	656'695	189,220	189,220	3,229,767	3,799,726	9/1/2041
1/1/2041	11,256,755	0.01958	220,407	33,061	33,061	536,567	187,346	187,346	3,040,547	3,577,114	9/1/2040

IN WITNESS HEREOF, the parties have executed and delivered this Agreement effective the date set forth next to the City's signature below.

Dated this 29 day of Mac #2023	Dated this 5 day of 2023
The Driftless Apartments, LLC The Driftless Apartments Managing Member, LLC MSP Driftless Apartments, LLC	City of La Crosse
Milo Pinkerton, Manager	Mitch Reynolds, Mayor
Subscribed and sworn to before me this day of, 2023.	Nikki Elsen, City Clerk Subscribed and sworn to before me this day of 12023.
Notary Public, State of Wisconsin My Commission:	Notary Public, State of Wisconsin My Commission:
The signature of Milo Pinkerton was authenticated on April 10, 2023 By: Lucky Charles and April 10, 2023 Name: Katherine R. Rist Title: Member State Bar of Wisconsin	STATE OF WISCONSINGER
	This Document Was Drafted By: Stephen F. Matty, City Attorney City of La Crosse 400 La Crosse Street

La Crosse, Wisconsin 54601

608.789.7511