

# La Crosse Redevelopment Authority

TID 18 – Riverpoint District Financing Discussion

November 19, 2020



# **Discussion Points and Objectives**

- Riverpoint District Phased Project Profile & Allocation of Cost
   Projects
   Anticipated timing
   TIF eligibility based on engineering estimates
   Preliminary Finance Plan
   Multi-year interim financing
   Establish donor TID allocations & funding commitments of non-TIF projects (utilites/streets)
   Looking forward
   Assembling Financing Team
   Form of financing (method of sale)
- Recommendation to proceed and establish action calendar



# **Riverpoint District Project Profile**

PHASE I	CAUSEWAY BLVD	PHASE II	PHASE III
Fill	Infrastructure	Infrastructure	Infrastructure
2021	2022	2023	2023 & Later
\$2,660,000	\$4,935,000	\$7,534,000	\$9,507,000
Site prep	Utilities & Streets	Utilities & Streets	Utilities & Streets



# **Project Cost Allocation through Phase II**

	TIF	Sanitary Sewer	Water	Storm Sewer	Streets (GF)	Total
PROJECT						
Phase I - Fill (2021)	2,660,000	-	-	-	-	2,660,000
Causeway Blvd. (2022)	3,071,000	1,061,000	334,000	469,000	-	4,935,000
Phase II - Installation of Public Infrastructure (2023)	6,426,000	313,000	402,000	-	393,000	7,534,000
Totals	12,157,000	1,374,000	736,000	469,000	393,000	15,129,000

PHASE III COMPONENT TIMING AND TIF ELIGIBILITY TBD



# **Multi-year Interim Financing Strategy**

Infrastructure and other projects need to come after fill settles/compacts

- Phase I Fill: funded in 2021
  - ☐ Interest only financing with five-year stated balloon maturity (2026)
- Causeway funded in 2022
  - ☐ Interest only financing with five-year stated balloon maturity (2027)
- Phase II funded in 2023
  - ☐ Interest only financing with five-year stated balloon maturity (2028)
- Phase III funding plan based on prevailing circumstances in the future
  - ☐ Component projects (one or more concurrently)
- Financing/funding approach TID 18 will have no immediate cash flow
  - One or more donor TIDs provides sufficient cash to cover annual costs, including interest



### **Planning**

- RDA & City will need to collaborate on financing
  - □ Projects that are ineligible TIF expenditures will need to be separately financed in an appropriate manner
  - ☐ City Finance, Public Works, Planning, and Engineering have all reviewed 2021 2025 CIP in relation to TIF projects
  - ☐ Utility portions of Causeway budgeted for
    - Engineering/Design in 2021
    - Construction in 2022
  - Anticipated transfers from donor TIDs committed to in advance



#### **Looking Forward**

- Donor TIDs (11, 13, 14, 15, 16, 17)
  - ☐ Sufficient excess cash flow available to fund TID costs
  - Any lump sum cash transfers can be made periodically at certain milestones
- What value needs to be attained to cash flow total financing through Phase II?
  - \$45MM in value increment at current tax rate produces sufficient revenue to support infrastructure through Phase II
- Phase III and other projects will need to be evaluated for feasibility



# **TID 18 Projected Cash Flow**

			0-	ojected Revenu									Expend	l'aa.						Balan		
			PI	ojected kevenu	ies			Phase I Fill	Causeway	Phase II	RDA Rev		Expend	iltures						balan	ces	1 1
Year		TID 13	TID 15	TID 17				RDA Rev BAN	RDA Rev BAN	RDA Rev BAN	Bonds		Master	Valuation								i j
i cai	Tax	Donor	Donor	Donor	Land Sale	Other	Total	\$2,515,000	\$3,170,000	\$6,545,000	\$13,750,000	Develop.	Developer	Success	Property	Operating	Engineering,		Total			1 ,
	Increments	Revenues	Revenues	Revenues	Proceeds	Revenue	Revenues	2021	2022	2023	2026	Incentives	Pmts.	Fees	Acquisition	Costs	etc.	Admin.	Expenditures	Annual	Cumulative	Year
	merements	nevendes	nevenues	nevenues	1100000	nevenue	nevenues	2.50%	2.50%	2.50%	4.00%	meentives	· ·····cs.	1 003	ricquisition	20313	CtC.	710111111	Experience	71111001	Cumulative	1001
								Int. Only	Int. Only	Int. Only	Refinance											1 ,
2020	0	215,000	0	0	0	0	215,000	,	,	,			92,400			100,000	0	20,000	212,400	2,600	2,600	2020
2021	0	450,000	0	0	0	0	450,000						92,400			100,000	235,738	20,000	448,138	1,862	4,462	2021
2022	0	700,000	0	0	0	0	700,000	94,313								100,000	465,510	20,000	679,823	20,178	24,640	
2023	0	310,000	0	0	0	0	310,000	62,875	118,875							100,000		20,000	301,750	8,250	32,890	2023
2024	0	575,000	0	0	0	0	575,000	62,875	79,250	245,438			50,000			100,000		20,000	557,563	17,438	50,327	2024
2025	254,025	75,000	0	0	0	0	329,025	62,875	79,250	163,625								20,000	325,750	3,275	53,602	2025
2026	635,063	0	0	0	0	0	635,063	31,438	79,250	163,625								20,000	294,313	340,750	394,352	2026
2027	635,063	700,000	0	0	0	0	1,335,063		39,625	163,625	1,035,833							20,000	1,259,083	75,979	470,331	2027
2028	889,088		175,000	0	0	0	1,064,088			0	1,033,400							20,000	1,053,400	10,688	481,019	2028
2029	1,143,113		15,000	0	0	0	1,158,113				1,033,800		100,000					20,000	1,153,800	4,313	485,331	2029
2030	1,143,113		0	0	0	0	1,143,113				1,033,400							20,000	1,053,400	89,713	575,044	2030
2031	1,143,113		0	0	0	0	1,143,113				1,037,200							20,000	1,057,200	85,913	660,957	
2032	1,143,113		0	0	0	0	1,143,113				1,035,000							20,000	1,055,000	88,113	749,069	
2033	1,143,113		0	0	0	0	1,143,113				1,037,000							20,000	1,057,000	86,113	835,182	
2034	1,143,113		0	0	0	0	1,143,113				1,033,000							20,000	1,053,000	90,113	925,294	2034
2035	1,143,113			0	0	0	1,143,113				1,033,200							20,000	1,053,200	89,913	1,015,207	2035
2036	1,143,113				0	0	1,143,113				1,032,400							20,000	1,052,400	90,713	1,105,920	
2037	1,143,113				0	0	1,143,113				1,035,600							20,000	1,055,600	87,513	1,193,432	
2038	1,143,113				0	0	1,143,113				1,032,600							20,000	1,052,600	90,513	1,283,945	
2039	1,143,113				0	0	1,143,113				1,033,600							20,000	1,053,600	89,513	1,373,457	2039
2040	1,143,113				0	0	1,143,113				1,033,400							20,000	1,053,400	89,713	1,463,170	
2041	1,143,113				0	0	1,143,113				1,037,000							20,000	1,057,000	86,113	1,549,283	2041
2042	1,143,113				0	0	1,143,113				1,034,200							20,000 20,000	1,054,200	88,913	1,638,195	
2043 2044	1,143,113 1,143,113				0	0	1,143,113 1,143,113				1,035,200 1,034,800							20,000	1,055,200 1,054,800	87,913 88,313	1,726,108 1,814,420	
2044	1,143,113				0	0	1,143,113				1,034,800							20,000	1,054,800	90,113	1,904,533	
2043	1,143,113				0	1.037.200	2,180,313				1,034,800							20,000	1,054,800	1,125,513	3,030,045	
2047	1,143,113				0	1,037,200	1,143,113				2,034,000							20,000	20,000	1,123,113	4,153,158	2047
2048	1,143,113				0	0	1,143,113											20,000	20,000	1,123,113	5,276,271	2047
20.0	2,2-3,213				· ·	Ü	2,2-13,213		l	1								20,000	20,000	1,113,113	3,2,3,2,1	20.0
Total	25,275,489	3,025,000	190,000	0	0	1,037,200	29,527,689	314,375	396,250	736,313	20,688,433	0	334,800	0	0	500,000	701,248	580,000	24,251,419			Total

#### Notes:

Donor TID revenues are estimated based on projected annual deficits. Revenue can be shared from any eligible donor TID.

Eligible Donor TIDs: 11, 13, 14, 15, 16, 17



#### TID 13 - Donor TID

As of Dec. 31, 2019:

Tax Increment District No. 13 (Kwik Trip)

Cash and Investments: \$1,176,030 (A)

Cash Flow Pro Forma Future Debt Service Requirements: \$0 (B)

Advances from Other Funds (General Fund): \$518,576 (C)

Final Balance (G - C): 17,719,188

			Reve	enues						Ехр	enditures						Balances		l
Year	Tax Increments	Exempt Computer Aids	Minimum Tax Payments	Lease Payments	Other Revenue	Total Revenues (D)	Debt Service Transfers	2021 Bonds \$2,215,000	DA Payments Kwik Trip	DA Payments DuraTech	Floodplain Expenses	Other Exp.	Transfers to TID 18	Admin	Total Expenses (E)	Annual (F) (D - E)	Cumulative (G)	Future Debt Service (H)	Year
2020	1,730,827	0	0	0	15,000	1,745,827	0		76,923	69,443	300,000	33,475	215,000	5,000	699,841	1,045,986	2,222,016	0	2020
2021	3,163,384	0	0	0	15,000	3,178,384	0		76,923	70,625	300,000		450,000	5,000	902,548	2,275,836	4,497,852	0	2021
2022	3,163,384	0	0	0	15,000	3,178,384	0	402,133	76,923	56,054			700,000	5,000	1,240,110	1,938,274	6,436,126	0	2022
2023	3,163,384	0	0	0	15,000	3,178,384	0	402,133	76,923				310,000	5,000	794,056	2,384,328	8,820,453	0	2023
2024	3,163,384	0	0	0	15,000	3,178,384	0	402,133	76,923				575,000	5,000	1,059,056	2,119,328	10,939,781	0	2024
2025	3,163,384	0	0	0	15,000	3,178,384	0	402,133	76,923				75,000	5,000	559,056	2,619,328	13,559,108	0	2025
2026	3,163,384	0	0	0	10,000	3,173,384	0	402,133	76,923				0	5,000	484,056	2,689,328	16,248,436	0	2026
2027	3,163,385	0	0	0	10,000	3,173,385	0	402,133	76,923				700,000	5,000	1,184,056	1,989,329	18,237,764		2027
Total	23,874,515	0	0	0	110,000	23,984,515	0	2,412,799	615,384	196,122	600,000	33,475	3,025,000	40,000	6,922,780				

#### NOTES

1. Cumulative Balance includes existing Cash and Investments plus annual excess cash flow

2. Debt Service Transfers reduce Future Debt Service Requirements

3. Development agreement with Kwik Trip calls for incentive payments, beginning 2014, based on tax increment of the project in an aggregate amount not to exceed 10% of the actual full assessed value of the property

TID 13 expenditure period ends May 11, 2021



#### TID 15 - Donor TID

As of Dec. 31, 2019:

\$1,542,147 (A)

Tax Increment District No. 15 (Chart / Trane)

**Cash Flow Pro Forma** 

Cash and Investments:

śo (B) **Future Debt Service Requirements:** 

Advances from Other Funds (General Fund):

\$0 (C)

			Reve	nues						Expendi	tures					Balances		
Year	Tax Increments	Exempt Computer Aids	Min. Tax Payment Chart	Min. Tax Payment Trane	Other Revenue	Total Revenues (D)	Debt Service Transfers	DA Payments Chart	DA Payments Trane	Other Exp. #1	Capital Outlay	Transfers to TID 18	Admin	Total Expenses (E)	Annual (F) (D - E)	Cumulative (G)	Future Debt Service (H)	Year
2020	820,696	0	0	0	0	820,696	0		249,939	21,829		0	5,000	276,768	543,928	2,086,075	0	2020
2021	941,381	0	0	0	0	941,381	0		249,939	150,000	873,700	0	5,000	1,278,639	(337,258)	1,748,818	0	2021
2022	941,381	0	0	0	0	941,381	0		249,939	150,000	300,000	0	5,000	704,939	236,442	1,985,260	0	2022
2023	941,381	0	0	0	0	941,381	0		249,939	150,000	431,900	0	5,000	836,839	104,542	2,089,802	0	2023
2024	941,381	0	0	0	0	941,381	0		249,939	150,000		0	5,000	404,939	536,442	2,626,244	0	2024
2025	941,381	0	0	0	0	941,381	0		249,939	150,000		0	5,000	404,939	536,442	3,162,686	0	2025
2026	941,381	0	0	0	0	941,381	0		249,939			0	5,000	254,939	686,442	3,849,128	0	2026
2027	941,381	0	0	0	0	941,381	0		249,939			0	5,000	254,939	686,442	4,535,571	0	2027
2028	941,381	0	0	0	0	941,381	0		249,939			175,000	5,000	429,939	511,442	5,047,013	0	2028
2029	941,381	0	0	0	0	941,381	0		249,939			15,000	5,000	269,939	671,442	5,718,455	0	2029
2030	941,381	0	0	0	0	941,381	0		249,939				5,000	254,939	686,442	6,404,897	0	2030
2031	941,381	0	0	0	0	941,381	0		249,939				5,000	254,939	686,442	7,091,339	0	2031
2032	941,381	0	0	0	0	941,381	0		249,939				5,000	254,939	686,442	7,777,781	0	2032
2033	941,381	0	0	0	0	941,381	0		249,939				5,000	254,939	686,442	8,464,224	0	2033
2034	941,381	0	0	0	0	941,381	0						5,000	5,000	936,381	9,400,605	0	2034
Total	14,000,033	0	0	0	0	14,000,033	0	0	3,499,146	771,829	1,605,600	190,000	75,000	6,141,575				1 1

1. City development agreement with Chart calls for distribution of 85% of tax increment not to exceed a cumulative amount of \$1,500,000 - payments are estimated

2. City development agreement with Trane calls for distribution of 90% of tax increment not to exceed a cumulative amount of \$5,500,000 - payments are estimated

3. Debt Service Transfers reduce Future Debt Service Requirements

Final Balance (G - C): 9,400,605



# TID 17 - Donor TID

As of Dec. 31, 2019:

Tax Increment District No. 17 (Downtown North)

Cash and Investments: \$164,129 (A)

Cash Flow Pro Forma Future Debt Service Requirements: \$19,291,599 (B)

Advances from Other Funds (General Fund): \$595,621 (C)

		Reve	nues			E	penditures				Balances		
Year	Tax Increments	Exempt Computer Aids	Other Revenue	Total Revenues (D)	Debt Service Transfers	Other Exp. #1	Transfers to TID 18	Admin	Total Expenses (E)	Annual (F) (D - E)	Cumulative (G) (2016 = A)	Future Debt Service (2016 = B)	Year
2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035	1,582,741 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729	0 0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0 0 0 0	1,582,741 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729 1,950,729	1,075,281 1,079,231 1,079,231 1,079,231 1,078,031 1,077,431 1,070,681 1,062,431 1,064,544 1,063,150 1,065,188 1,065,463 1,065,188	342,000 400,000		5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000	1,075,281 1,414,581 1,479,431 1,079,231 1,078,031 1,080,831 1,062,431 1,062,431 1,064,544 1,063,150 1,065,168 1,068,913 1,071,463 1,071,463	507,460 536,148 471,298 871,498 872,698 889,898 880,048 888,298 886,185 887,579 885,542 885,267 881,817 879,267	671,589 1,207,737 1,679,035 2,550,533 3,423,231 4,293,129 5,166,427 6,046,475 6,934,773 7,820,958 8,708,537 9,594,079 10,479,346 11,361,163 11,240,429 13,119,227	18,216,318 17,143,736 16,064,305 14,985,074 13,907,043 12,826,211 11,748,780 10,678,099 9,615,668 8,551,124 7,487,974 6,422,786 5,357,324 4,288,411 3,216,949 2,145,018	2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035
2036	1,950,729	0	0	1,950,729	2,145,018			5,000	2,145,018	(194,289)	12,924,939	(0)	2036
Total	32,794,409	0	0	32,794,409	19,291,599	742,000	0	85,000	20,033,599				

NOTES: Final Balance (G - C): 12,329,318



#### **TID Cash Flow & Projects Summary**

- More than sufficient resources from available TIDs to support TID 18 through initial phases of site prep and infrastructure
- Permanent financing would occur at a point where TID 18 can cover debt service requirements
- Consistently evaluate when larger transfers from donors can be comfortably made to reduce borrowing needs
- Frequent dialogue between City departments to ensure availability of donor TID revenues
- Evaluate feasibility of future projects at regular intervals



# Form of Financing and Method of Sale

#### Financing can be obtained from:

- 1. Capital markets through negotiated underwriting of securities
  - Underwriter purchases and distributes to investors for stated fee
  - Close 100% at settlement and interest accrues on full principal balance immediately
  - Pre-payment terms will be subject to negotiation and pricing impact
  - Fixed rate

#### 2. Commercial lender

- Bank financing can be structured to act like line of credit, with periodic advances made against an authorized credit facility – interest accrues against the amount advanced
- Lenders solicited and evaluated based on desirable credit facility characteristics and total financing cost
- Fixed or floating rate (likely fixed based on current conditions)



#### Recommendation

- Direct bank loan for financing 2021 Phase I Fill project
  - ☐ Disclosure requirements far less stringent
  - ☐ Lower costs of issuance
  - ☐ Short-term bank rates reasonable when compared to capital markets
  - ☐ Favorable terms and conditions
    - ✓ Draw-as-needed can likely be achieved
    - ✓ Pre-payment options more accommodating
    - ✓ Can be better tailored to situation.



#### **Assembling Finance Team**

Financial Advisor	Ehlers	<ul> <li>Represent RDA's interest at all times</li> <li>Develop &amp; execute finance plan</li> <li>Assist with selection of other professionals</li> <li>Assist with solicitation of capital providers</li> </ul>
Bond Counsel	TBD	<ul> <li>Provide legal counsel</li> <li>Draft important financing and legislative documents</li> <li>Give validity and tax opinion</li> </ul>
Capital Provider	TBD Underwriter or Lender	<ul> <li>Underwriter purchases and distributes securities</li> <li>Bank lends from its balance sheet</li> <li>Selected through solicitation based on desired structure and characteristics</li> </ul>

Ehlers will assist with selection and coordination of financing team members



#### **Action Calendar**

- RDA authorizes Ehlers to proceed with 2021 financing of Phase I Fill
  - ✓ Can present preliminary financing size and structure at December meeting.
  - ✓ Solicit financing proposals to consider at January meeting
  - ✓ Will require Council concurrence
- Engage bond counsel and contemplate initial authorizations for debt issuance by RDA and Council
  - ✓ Suggest approval at December meeting, or delegate authority to Executive Director
- Closing would occur approximately two three weeks after approval



#### **Your Ehlers Advisory Team**

#### Brian Reilly

Senior Municipal Advisor (651) 697-8541 breilly@ehlers-inc.com

#### Sean Lentz

Senior Municipal Advisor (651) 697-8509 slentz@ehlers-inc.com

#### Josh Low

Financial Specialist (651) 697-8596 jlow@ehlers-inc.com